LC 1 2016 Regular Session 1/14/16 (MAM/ps)

DRAFT

SUMMARY

Requires certain state agencies to consult with certain federal agencies to determine whether state and federal mining programs can be better coordinated.

Excludes nonaggregate upland placer mining from moratorium on mining using motorized equipment.

Requires, until January 1, 2017, motorized equipment used for nonaggregate upland placer mining to be operated only during certain hours.

Requires certain nonaggregate upland placer mining to hold operating permit. Becomes operative January 1, 2017.

Exempts certain mining operations from exclusion certificate requirements.

Allows State Department of Geology and Mineral Industries to condition operating permits to protect cultural resources.

Establishes permitting requirements for motorized in-stream placer mining. Requires Director of Department of State Lands and Director of Department of Environmental Quality to enter memorandum of understanding allowing Department of Environmental Quality to issue removal fill permits required under motorized in-stream placer mining permitting provisions. Authorizes Department of Environmental Quality to issue consolidated water quality and removal fill permits for motorized in-stream placer mining. Places certain restrictions on motorized in-stream placer mining. Becomes operative January 2, 2021.

Punishes motorized in-stream placer mining without permit coverage by maximum of \$2,000 fine.

Requires motorized equipment used for motorized in-stream placer mining to be inspected at aquatic invasive species check stations.

Allows State Department of Geology and Mineral Industries, Department of State Lands and Environmental Quality Commission to take actions necessary prior to operative dates to develop permitting provisions.

Declares emergency, effective on passage.

A BILL FOR AN ACT

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1	Relating to mining; creating new provisions; amending ORS 517.120, 517.753,
2	830.589 and 830.998 and section 2, chapter 783, Oregon Laws 2013; repeal-
3	ing ORS 468B.052 and sections 12 and 13, chapter 783, Oregon Laws 2013;
4	and declaring an emergency.
5	Be It Enacted by the People of the State of Oregon:
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7	CONSULTATION WITH FEDERAL AGENCIES
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9	SECTION 1. The Department of Environmental Quality, the State
10	Department of Geology and Mineral Industries and the Department
11	of State Lands shall consult with the United States Forest Service and
12	Bureau of Land Management to determine whether state and federal
13	mining programs can be better coordinated.
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15	NONAGGREGATE UPLAND PLACER MINING
16	(Exclusion of Nonaggregate Upland Placer Mining From
17	Moratorium on Mining Using Motorized Equipment)
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19	SECTION 2. Section 2, chapter 783, Oregon Laws 2013, is amended to
20	read:
21	Sec. 2. (1) A moratorium is imposed until January 2, 2021, on mining that
22	uses any form of motorized equipment for the purpose of extracting gold,
23	silver or any other precious metal from placer deposits of the beds or banks
24	of the waters of this state, as defined in ORS 196.800[, or from other placer
25	deposits, that results in the removal or disturbance of streamside vegetation in
26	a manner that may impact water quality]. The moratorium applies up to the
27	line of ordinary high water, as defined in ORS 274.005, [and 100 yards upland
28	perpendicular to the line of ordinary high water] that is located above the
29	lowest extent of the spawning habitat in any river and tributary thereof in
30	this state containing essential indigenous anadromous salmonid habitat, as
31	defined in ORS 196.810, or naturally reproducing populations of bull trout,

except in areas that do not support populations of anadromous salmonids or
 natural reproducing populations of bull trout due to a naturally occurring
 or lawfully placed physical barrier to fish passage.

4 (2) The moratorium does not apply to any mining for which the State 5 Department of Geology and Mineral Industries issues an operating permit 6 under ORS 517.702 to 517.989.

7 [(3) In areas where the moratorium does not apply as described in subsection (1) of this section, the Department of State Lands shall limit the indi-8 vidual permits issued under ORS 196.810 and the general authorizations 9 issued under ORS 196.850 to not more than 850 permits and authorizations for 10 mining described in this section at any time during the moratorium period. 11 12The Department of State Lands shall give priority, to the greatest extent practicable, to persons who held permits or authorizations for the longest pe-13 riod of time before January 1, 2014.] 14

[(4)] (3) Any maps developed by the State Department of Fish and Wildlife, or any other state agency, that delineate the area of the moratorium established by subsection (1) of this section are not subject to the rulemaking requirements of ORS chapter 183.

[(5)] (4) Violation of the moratorium established by subsection (1) of this
section is a Class A misdemeanor.

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(Regulations on Nonaggregate Upland Placer Mining Operative Until January 1, 2017)

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25 <u>SECTION 3.</u> (1) Motorized equipment used for nonaggregate placer 26 mining operations located in the area between the line of ordinary 27 high water and 100 yards upland perpendicular to the line of ordinary 28 high water may be operated only between the hours of 9 a.m. and 5 29 p.m.

30 (2) Violation of subsection (1) of this section is a Class A violation.
 31 SECTION 4. Section 3 of this 2016 Act is repealed on January 1, 2017.

[3]

1	(Regulations on Nonaggregate Upland Placer Mining
2	Operative on January 1, 2017)
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4	SECTION 5. (1) Notwithstanding the yard and acre limitations in
5	ORS 517.750 (15), an operator engaging in nonaggregate placer mining
6	that meets the following conditions is subject to the provisions of ORS
7	517.702 to 517.989:
8	(a) The nonaggregate placer mining operation is located in the area
9	between the line of ordinary high water and 100 yards upland perpen-
10	dicular to the line of ordinary high water; and
11	(b) Motorized equipment is used at the nonaggregate placer mining
12	operation for the purpose of site preparation or excavation.
13	(2) The State Department of Geology and Mineral Industries may
14	limit the requirements related to reclamation plans or financial as-
15	surance applicable to an operating permit required pursuant to this
16	section.
17	SECTION 5a. Sections 5 and 6 of this 2016 Act are added to and
18	made a part of ORS 517.702 to 517.989.
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20	SURFACE MINING OPERATING PERMIT CONDITIONS
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22	SECTION 6. The State Department of Geology and Mineral Indus-
23	tries may deny or condition an operating permit required under ORS
24	517.790 as necessary to ensure compliance with laws protecting Native
25	American burial places, archeological sites or other cultural resources.
26	
27	SURFACE MINING EXCLUSION CERTIFICATES
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29	SECTION 7. ORS 517.753 is amended to read:
30	517.753. (1) Notwithstanding the yard and acre limitations of ORS 517.750
31	(15), a person must obtain an exclusion certificate from the State Department

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of Geology and Mineral Industries to engage in surface mining that results in the extraction of 5,000 cubic yards or less of minerals or affects less than one acre of land within a period of 12 consecutive calendar months. Except as provided in ORS 517.755, a mining operation subject to a valid exclusion certificate is not subject to the operating permit or reclamation requirements set forth in ORS 517.702 to 517.989.

7 (2) A person shall submit an exclusion certificate application on a form 8 provided by the department, accompanied by a fee not to exceed \$400. If the 9 department does not approve or disapprove the application within 90 days 10 after the date the application is filed with the department, the application 11 shall be deemed approved.

(3) Each holder of an exclusion certificate shall annually pay to the de partment a renewal fee of \$150, accompanied by a description of:

(a) The amount of minerals extracted pursuant to the certificate duringthe previous 12 months;

(b) The total acreage of surface disturbance by the mining operation asof the date that the renewal is submitted; and

(c) Any additional information required by the department to determinethat the mining operation continues to qualify for an exclusion certificate.

20 (4) This section does not apply to:

(a) Persons subject to section 5 of this 2016 Act; and

(b) Persons engaged solely in mining operations that do not use
motorized equipment for site preparation or excavation.

24 **SECTION 8.** ORS 517.120 is amended to read:

25 517.120. As used in ORS 517.120 to 517.133:

(1) "Mining" means the removal of gold, silver or other precious mineralsfrom aggregate or a vein of ore.

(2) "Mining claim" means a portion of the public lands claimed for the
valuable minerals occurring in those lands and for which the mineral rights
are obtained under federal law or a right that is recognized by the United
States Bureau of Land Management and given an identification number.

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1 (3) "Prospecting" means to search or explore, using motorized or nonmo-2 torized methods, for samples of gold, silver or other precious minerals from 3 among small quantities of aggregate or ore.

4 (4) "Recreational mining" means mining in a manner that is consistent 5 with a hobby or casual use, including use on public lands set aside or with-6 drawn from mineral entry for the purpose of recreational mining, or using 7 pans, sluices, rocker boxes, other nonmotorized equipment and dredges with 8 motors of 16 horsepower or less and a suction nozzle of four inches or less 9 in diameter.

10 (5) "Small scale mining" means mining on a valid federal mining claim 11 operating under a notice of intent [*or plan of operations*] while using what-12 ever equipment is necessary, as approved by the notice of intent [*or plan of* 13 *operations*], to locate, remove and improve the claim.

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MOTORIZED IN-STREAM PLACER MINING PROVISIONS OPERATIVE JANUARY 2, 2021 (Motorized In-Stream Mining Permitting Process)

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19 SECTION 9. As used in sections 9 to 16 of this 2016 Act:

(1) "Biological resource habitat" means essential indigenous
anadromous salmonid habitat as defined in ORS 196.810 and habitat
that is essential to the recovery and conservation of Pacific lamprey,
bull trout and freshwater mollusks.

(2) "Motorized in-stream placer mining" means mining using any form of motorized equipment, including but not limited to the use of a motorized suction dredge, for the purpose of extracting precious metals from placer deposits of the beds or banks of the waters of the state.

(3) "Operator" means any person that is engaged in motorized in stream placer mining operations.

31 (4) "Waters of the state" has the meaning given that term in ORS

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1 **468B.005.**

2 <u>SECTION 10.</u> (1) Notwithstanding the permit requirements of ORS 3 196.810 and notwithstanding the provisions of ORS 196.800 (3) and (13), 4 an operator may not engage in motorized in-stream placer mining 5 without having an individual permit issued pursuant to ORS 196.810 6 or being covered by a general permit issued pursuant to ORS 196.817.

7 (2) An operator may not allow a discharge to waters of the state 8 from any motorized in-stream placer mining operation or activity 9 without having an individual permit, or being covered by a general 10 permit, issued pursuant to ORS 468B.050.

(3) Separate permit coverage is required for each motorized in stream placer mining operation.

(4) An application for a permit or permit coverage under subsection
(1) or (2) of this section must include:

15 (a) The name and address of the operator;

(b) The geographic coordinates for the proposed motorized in stream placer mining;

(c) Information on how the mining location will be accessed by the
operator;

(d) A written affirmation furnished by the operator stating that the
operator has reviewed information that is available as part of an online application process and that is related to cultural resource preservation and best management practices for motorized in-stream
placer mining; and

(e) Any other information required by rule to be included in the
 application.

(5) An operator's permit or permit coverage may be denied if the
operator has not substantially complied with the conditions of a previously issued permit or the provisions of the applicable statutes and
rules under which the permit was issued.

31 SECTION 11. (1) The Director of the Department of State Lands and

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the Director of the Department of Environmental Quality shall enter
into a memorandum of understanding providing for the Department
of Environmental Quality to issue the permits required under ORS
196.600 to 196.905 for motorized in-stream placer mining operations.

5 (2) Subject to the terms of the memorandum of understanding re6 quired by subsection (1) of this section, the Department of Environ7 mental Quality may:

8 (a) Perform any function of the Department of State Lands relating
9 to the regulation and control of removal and filling of waters of the
10 state.

(b) Inspect any motorized in-stream placer mining operation for the
 purpose of investigating compliance with ORS 196.600 to 196.905 or any
 rule adopted or permit issued under ORS 196.600 to 196.905.

(3) Subject to the terms of the memorandum of understanding, the
Department of State Lands may waive or reduce, or transfer to the
Department of Environmental Quality the authority to charge, the
fees established under ORS 196.815 and 196.817 for permits required
pursuant to ORS 196.600 to 196.905 that are issued by the Department
of Environmental Quality.

20 <u>SECTION 12.</u> (1) Subject to section 11 of this 2016 Act, and to the 21 extent permitted by the Federal Water Pollution Control Act (P.L. 22 92-500, as amended), the Department of Environmental Quality may 23 issue a consolidated permit under ORS 196.810 and 468B.050, or under 24 ORS 196.817 and 468B.050, for motorized in-stream placer mining.

(2) A consolidated permit under this section may be issued only pursuant to an application review process adopted by the Environmental Quality Commission by rule that allows for the Department of State Lands, the State Historic Preservation Officer, federally recognized Indian tribes in Oregon and other state and federal agencies with an interest in or statutory responsibility related to the mining operation to make recommendations regarding permit conditions or

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1 whether to grant or deny a permit for motorized in-stream placer
2 mining.

3 <u>SECTION 13.</u> The Department of State Lands, in consultation with 4 the State Department of Fish and Wildlife, the Department of Envi-5 ronmental Quality and other affected state and federal agencies, shall 6 designate by rule biological resource habitat, as defined in section 9 7 of this 2016 Act, for waters of the state.

8 <u>SECTION 14.</u> (1) In order to protect important natural resources, 9 and in addition to the prohibition against placer mining in scenic 10 waterways under ORS 390.835, no motorized in-stream placer mining 11 may be permitted to occur in the beds or banks of the waters of the 12 state that:

13 (a) Are designated as biological resource habitat.

(b) Are listed as water quality impaired under the Federal Water
 Pollution Control Act (P.L. 92-500, as amended) for sediment, turbidity,
 toxics or heavy metals that are associated with sediments.

17 (c) Are flowing through a state park.

(d) Are flowing through or wholly contained within a federally
designated wilderness area or wilderness study area, national monument, Botanical Special Interest Area designated by the United States
Forest Service or an area of critical environmental concern designated
by the Bureau of Land Management.

(e) Are flowing through public land set aside or withdrawn from
mineral entry, unless the land is set aside or withdrawn for the purpose of recreational mining.

(f) Unless specifically authorized by the appropriate Indian tribe
 pursuant to the application review process adopted by rule under sec tion 12 of this 2016 Act:

(A) Constitute the boundaries of an Indian reservation, tribal trust
 lands or property that is owned exclusively by an Indian tribe or an
 entity wholly owned by an Indian tribe; or

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(B) Are flowing through or are wholly contained within an Indian
reservation, tribal trust lands or property that is owned exclusively
by an Indian tribe or an entity wholly owned by an Indian tribe.

(2) A prohibition under subsection (1) of this section may be waived 4 in a permit issued to the owner of a federal mining claim, but only to 5the extent that the permit applicant demonstrates that the exercise 6 of the provision will violate federal law or constitute a regulatory 7 taking requiring compensation under the Constitution of the United 8 States or the Constitution of the State of Oregon. An applicant seek-9 ing a waiver must provide substantial evidence specific to the mineral 10 claim in question that establishes the potential violation or regulatory 11 12taking. The Department of Environmental Quality shall review and make a determination regarding the request for a waiver as part of the 13 permit decision. 14

SECTION 15. (1) In addition to any other requirement imposed under ORS 196.600 to 196.905, rules for a consolidated permit issued pursuant to section 12 of this 2016 Act must:

(a) Prohibit the movement of rock or large woody debris, as defined
in ORS 196.800, if the rock or large woody debris could not physically
be moved by a person without the aid of another person or tools;

(b) Require that permits be displayed in plain view, and be clearly
visible, on or near motorized equipment in order to aid in the identification of operators;

(c) Prevent or mitigate social conflict due to the noise caused by,
or the proximity of, mining under a permit described in this section
to residences, campgrounds, parks or other similar noise sensitive
areas;

(d) Require that motorized in-stream placer mining equipment be
 operated at a distance from other motorized equipment that is safe for
 the operators and protective of the environment;

31 (e) Protect cultural resources and high-value natural resources;

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1 (f) Protect drinking water;

(g) Require operators to keep daily activity logs of information related to the location and extent of mining that may be reportable to
the Department of State Lands;

(h) Require operators to stop and submit to an inspection at an
aquatic invasive species check station as provided under ORS 830.589
while transporting motorized in-stream placer mining equipment;

8 (i) Require motorized in-stream placer mining operators to secure
9 idle equipment in a manner that:

(A) Does not prevent or obstruct navigation within the beds or
 banks of waters of the state; and

(B) Ensures the removal of hazardous materials from the equip ment while it is unattended; and

(j) Prevent deleterious impacts to private, state or federal efforts
 to restore water quality or habitat for salmon, Pacific lamprey, bull
 trout and freshwater mollusks.

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(Penalties)

20 <u>SECTION 16.</u> (1) In addition to any other penalty provided by law, 21 motorized in-stream placer mining without a permit or permit cover-22 age as required by section 10 of this 2016 Act or in violation of the 23 terms and conditions of the permit is a Class A violation.

(2) Notwithstanding ORS 153.042, an enforcement officer, as defined 24in ORS 153.005, may issue a citation under subsection (1) of this section 25when the conduct alleged to constitute a violation has not taken place 26in the presence of the enforcement officer, if the enforcement officer 27has reasonable grounds to believe that the conduct constitutes a vio-28lation on the basis of information received from an employee of the 29 Department of Environmental Quality, the Department of State 30 Lands, the State Department of Fish and Wildlife or the Department 31

1 of Geology and Mineral Industries. $\mathbf{2}$ (Fees and Fund) 3 4 SECTION 17. ORS 468B.052 and sections 12 and 13, chapter 783, $\mathbf{5}$ Oregon Laws 2013, are repealed. 6 7 SECTION 17a. Any moneys remaining in the Suction Dredge Study Fund, established by section 13, chapter 783, Oregon Laws 2013, on the 8 operative date specified in section 21 (1) of this 2016 Act that are un-9 expended, unobligated and not subject to any conditions shall be 10 transferred by the State Treasurer to the credit of an account of the 11 12Department of Environmental Quality to be used in the same manner as fees collected for permits issued under ORS 468B.050. 13 14 (Motorized Equipment Subject to Invasive 15 **Species Check Station Provisions**) 16 1718 SECTION 18. ORS 830.589 is amended to read: 830.589. (1) The State Department of Fish and Wildlife, the State Marine 19 Board or the State Department of Agriculture may require a person trans-20porting a recreational or commercial watercraft, or piece of motorized 21equipment used for motorized in-stream placer mining as defined in 22section 9 of this 2016 Act, to stop at a check station to inspect the 23watercraft for the presence of aquatic invasive species. The purpose of the 24administrative search authorized under this section is to prevent and limit 25the spread of aquatic invasive species within Oregon. 26(2) The State Department of Fish and Wildlife, the State Marine Board 27or the State Department of Agriculture may decontaminate, or recommend 28decontamination of, any recreational or commercial watercraft, or piece of 29 motorized equipment used for motorized in-stream placer mining, that 30 31 the agency inspects at a check station operated under authority of this sec1 tion.

(3) All check stations operated under authority of this section must be
plainly marked by signs that comply with all state and federal laws and must
be staffed by at least one uniformed employee of the State Department of
Fish and Wildlife, the State Marine Board or the State Department of Agriculture trained in inspection and decontamination of recreational or commercial watercraft and motorized equipment.

8 (4) An agency that operates a check station under this section shall re-9 quire all persons transporting recreational or commercial watercraft, or 10 pieces of motorized equipment used for motorized in-stream placer 11 mining, to stop at the check station, and the agency shall inspect every 12 recreational or commercial watercraft, and piece of motorized equipment 13 used for motorized in-stream placer mining, that goes through the check 14 station.

(5) Notwithstanding ORS 496.992, a person transporting a recreational or 15 commercial watercraft, or piece of motorized equipment used for mo-16 torized in-stream placer mining, who stops at a check station for in-17spection and who cooperates in the decontamination process is not subject 18 to criminal sanctions for possessing or transporting aquatic invasive species. 19 (6) The State Department of Fish and Wildlife, the State Marine Board 20and the State Department of Agriculture may adopt rules to carry out the 21provisions of this section. 22

23 **SECTION 19.** ORS 830.998 is amended to read:

830.998. (1) A person who is transporting a recreational or commercial watercraft, or piece of motorized equipment used for motorized instream placer mining as defined in section 9 of this 2016 Act, and fails to stop and submit to an inspection at an aquatic invasive species check station operated by the State Department of Fish and Wildlife, the State Marine Board or the State Department of Agriculture as provided under ORS 830.589 commits a Class D violation.

31 (2) Notwithstanding ORS 153.042, an enforcement officer may issue a ci-

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tation under subsection (1) of this section when the conduct alleged to constitute a violation has not taken place in the presence of the enforcement officer, if the enforcement officer has reasonable grounds to believe that the conduct constitutes a violation on the basis of information received from an employee of an agency authorized to operate an aquatic invasive species check station who observed the violation.

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OPERATIVE DATES

10 <u>SECTION 20.</u> (1) Section 5 of this 2016 Act becomes operative Jan-11 uary 1, 2017.

(2) The State Department of Geology and Mineral Industries may take any action before the operative date specified in subsection (1) of this section that is necessary for the department to exercise, on and after the operative date specified in subsection (1) of this section, all of the duties, functions and powers conferred on the department by section 5 of this 2016 Act.

<u>SECTION 21.</u> (1) Sections 9 to 17a of this 2016 Act and the amend ments to ORS 830.589 and 830.998 by sections 18 and 19 of this 2016 Act
 become operative January 2, 2021.

(2) The Department of State Lands and the Environmental Quality 21Commission may take any action before the operative date specified 22in subsection (1) of this section that is necessary for the Department 23of State Lands, the Environmental Quality Commission and the De-24partment of Environmental Quality to exercise, on and after the op-25erative date specified in subsection (1) of this section, all of the duties, 26functions and powers conferred on the departments or commission by 27sections 9 to 17a of this 2016 Act and the amendments to ORS 830.589 28and 830.998 by sections 18 and 19 of this 2016 Act. 29

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CAPTIONS

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SECTION 22. The unit captions used in this 2016 Act are provided 1 only for the convenience of the reader and do not become part of the $\mathbf{2}$ statutory law of this state or express any legislative intent in the 3 enactment of this 2016 Act. 4 $\mathbf{5}$ **EMERGENCY CLAUSE** 6 $\mathbf{7}$ SECTION 23. This 2016 Act being necessary for the immediate 8 preservation of the public peace, health and safety, an emergency is 9 declared to exist, and this 2016 Act takes effect on its passage. 10 11