

D R A F T

SUMMARY

Defines “limited benefit coverage.” Excludes health insurance offering limited benefit coverage from certain statutory requirements for health insurance coverage.

A BILL FOR AN ACT

Relating to exclusion of specified types of health insurance from statutory health insurance coverage requirements; creating new provisions; and amending ORS 743.652, 743A.144, 743A.148, 743A.160 and 743A.168.

Be It Enacted by the People of the State of Oregon:

SECTION 1. Section 2 of this 2016 Act is added to and made a part of the Insurance Code.

SECTION 2. “Limited benefit coverage” means:

(1) Health insurance that provides:

(a) Coverage for accident only, specific disease or condition only, credit or disability income;

(b) Dental only coverage; or

(c) Vision only coverage; and

(2) Independent, noncoordinated, hospital-only indemnity insurance or other fixed indemnity insurance.

SECTION 3. ORS 743.652 is amended to read:

743.652. As used in ORS 743.650 to 743.665, unless the context requires otherwise:

(1) “Applicant” means:

(a) In the case of an individual long term care insurance policy, the per-

1 son who seeks to contract for benefits; and

2 (b) In the case of a group long term care insurance policy, the proposed
3 certificate holder.

4 (2) "Benefit trigger" means a contractual provision in a long term care
5 insurance policy that conditions the payment of benefits on an insured's in-
6 ability to perform activities of daily living or on an insured's cognitive
7 impairment. For qualified long term care insurance, the "benefit trigger" is
8 the determination that an insured is a chronically ill individual, as defined
9 in section 7702B(c) of the Internal Revenue Code.

10 (3) "Certificate" means any certificate issued under a group long term
11 care insurance policy, if the policy has been delivered or issued for delivery
12 in this state.

13 (4) "Group long term care insurance" means a long term care insurance
14 policy that is delivered or issued for delivery in this state and issued to:

15 (a) One or more employers or labor organizations, or to a trust or to the
16 trustees of a fund established by one or more employers or labor organiza-
17 tions, or a combination thereof, for employees or former employees or a
18 combination thereof, or for members or former members, or a combination
19 thereof, of the labor organizations;

20 (b) Any professional, trade or occupational association for its members
21 or former or retired members, or combination thereof, if such association:

22 (A) Is composed of individuals all of whom are or were actively engaged
23 in the same profession, trade or occupation; and

24 (B) Has been maintained in good faith for purposes other than obtaining
25 insurance;

26 (c)(A) An association or a trust or the trustee of a fund established, cre-
27 ated or maintained for the benefit of members of one or more associations.
28 Prior to advertising, marketing or offering the policy within this state, the
29 association or associations, or the insurer of the association or associations
30 shall file evidence with the director that the association or associations have
31 been organized and maintained in good faith for purposes other than that

1 of obtaining insurance; have been in active existence for at least one year;
2 and have a constitution and bylaws that provide that:

3 (i) The association or associations hold regular meetings not less than
4 annually to further purposes of the members;

5 (ii) Except for credit unions, the association or associations collect dues
6 or solicit contributions from members; and

7 (iii) The members have voting privileges and representation on the gov-
8 erning board and committees; and

9 (B) Sixty days after the filing, the association or associations shall be
10 considered to satisfy the organizational requirements, unless the director
11 makes a finding that the association or associations do not satisfy those or-
12 ganizational requirements; or

13 (d) A group other than as described in paragraphs (a), (b) and (c) of this
14 subsection, subject to a finding by the director that:

15 (A) The issuance of the group policy is not contrary to the best interest
16 of the public;

17 (B) The issuance of the group policy would result in economies of acqui-
18 sition or administration; and

19 (C) The benefits are reasonable in relation to the premiums charged.

20 (5) "Long term care insurance" means any insurance policy or rider ad-
21 vertised, marketed, offered or designed to provide coverage for not less than
22 24 consecutive months for each covered person on an expense incurred,
23 indemnity, prepaid or other basis; for one or more necessary or medically
24 necessary services, including but not limited to nursing, diagnostic, preven-
25 tive, therapeutic, rehabilitative, maintenance or personal care services, pro-
26 vided in a setting other than an acute care unit of a hospital. "Long term
27 care insurance" includes group and individual annuities and life insurance
28 policies or riders that provide directly or supplement long term care insur-
29 ance. "Long term care insurance" also includes a policy or rider that pro-
30 vides for payment of benefits based upon cognitive impairment or the loss
31 of functional capacity, and qualified long term care insurance contracts.

1 Long term care insurance may be issued by insurers; fraternal benefit socie-
 2 ties; nonprofit health, hospital and medical service corporations; prepaid
 3 health plans; or health maintenance organizations, health care service con-
 4 tractors or any similar organization to the extent they are otherwise au-
 5 thorized to issue life or health insurance. “Long term care insurance” does
 6 not include any insurance policy that is offered primarily to provide basic
 7 Medicare supplement coverage, basic hospital expense coverage, basic
 8 medical-surgical expense coverage, hospital confinement indemnity coverage,
 9 major medical expense coverage, disability income or related asset protection
 10 coverage, catastrophic coverage, accident only coverage, specified disease or
 11 specified accident coverage or limited benefit [*health*] coverage. With regard
 12 to life insurance, “long term care insurance” does not include life insurance
 13 policies that accelerate the death benefit specifically for one or more of the
 14 qualifying events of terminal illness, medical conditions requiring extraor-
 15 dinary medical intervention or permanent institutional confinement, and that
 16 provide the option of a lump-sum payment for those benefits and when nei-
 17 ther the benefits nor the eligibility for the benefits is conditioned upon the
 18 receipt of long term care. Notwithstanding any other provision of ORS
 19 743.650 to 743.665, any product advertised, marketed or offered as long term
 20 care insurance is subject to ORS 743.650 to 743.665.

21 (6) “Policy” means any policy, contract, subscriber agreement, rider or
 22 indorsement delivered or issued for delivery in this state by an insurer;
 23 fraternal benefit society; nonprofit health, hospital or medical service cor-
 24 poration; prepaid health plan; or health maintenance organization, health
 25 care service contractor or any similar organization.

26 (7) “Qualified long term care insurance” means:

27 (a) The portion of a life insurance contract that provides long term care
 28 insurance coverage by rider or as part of the contract and that satisfies the
 29 requirements of section 7702B(b) and (e) of the Internal Revenue Code; or

30 (b) Individual or group long term care insurance as defined in this section
 31 that meets all of the following requirements of section 7702B(b) of the

1 Internal Revenue Code:

2 (A) The only insurance protection provided under the contract is coverage
3 of qualified long term care services. A contract shall not fail to satisfy the
4 requirements of this subparagraph by reason of payments being made on a
5 per diem or other periodic basis without regard to the expenses incurred
6 during the period to which the payments relate.

7 (B) The contract does not pay or reimburse expenses incurred for services
8 or items to the extent that the expenses are reimbursable under Title XVIII
9 of the Social Security Act, or would be reimbursable but for the application
10 of a deductible or coinsurance amount. The requirements of this subpara-
11 graph do not apply to expenses that are reimbursable under Title XVIII of
12 the Social Security Act only as a secondary payer. A contract does not fail
13 to satisfy the requirements of this subparagraph by reason of payments being
14 made on a per diem or other periodic basis without regard to the expenses
15 incurred during the period to which the payments relate.

16 (C) The contract is guaranteed renewable within the meaning of section
17 7702B(b)(1)(C) of the Internal Revenue Code.

18 (D) The contract does not provide for a cash surrender value or other
19 money that can be paid, assigned, pledged as collateral for a loan, or bor-
20 rowed except as provided in subparagraph (E) of this paragraph.

21 (E) All refunds of premiums, and all policyholder dividends or similar
22 amounts, under the contract are to be applied as a reduction in future pre-
23 miums or to increase future benefits, except that a refund on the event of
24 death of the insured or a complete surrender or cancellation of the contract
25 cannot exceed the aggregate premiums paid under the contract.

26 (F) The contract meets the consumer protection provisions set forth in
27 section 7702B(g) of the Internal Revenue Code.

28 **SECTION 4.** ORS 743A.144 is amended to read:

29 743A.144. (1) All individual and group health insurance policies providing
30 coverage for hospital, medical or surgical expenses, **other than limited**
31 **benefit coverage**, shall include coverage for prosthetic and orthotic devices

1 that are medically necessary to restore or maintain the ability to complete
2 activities of daily living or essential job-related activities and that are not
3 solely for comfort or convenience. The coverage required by this subsection
4 includes all services and supplies medically necessary for the effective use
5 of a prosthetic or orthotic device, including formulating its design, fabri-
6 cation, material and component selection, measurements, fittings, static and
7 dynamic alignments, and instructing the patient in the use of the device.

8 (2) As used in this section:

9 (a) "Orthotic device" means a rigid or semirigid device supporting a weak
10 or deformed leg, foot, arm, hand, back or neck, or restricting or eliminating
11 motion in a diseased or injured leg, foot, arm, hand, back or neck.

12 (b) "Prosthetic device" means an artificial limb device or appliance de-
13 signed to replace in whole or in part an arm or a leg.

14 (3) The Director of the Department of Consumer and Business Services
15 shall adopt and annually update rules listing the prosthetic and orthotic
16 devices covered under this section. The list shall be no more restrictive than
17 the list of prosthetic and orthotic devices and supplies in the Medicare fee
18 schedule for Durable Medical Equipment, Prosthetics, Orthotics and Sup-
19 plies, but only to the extent consistent with this section.

20 (4) The coverage required by subsection (1) of this section may be made
21 subject to, and no more restrictive than, the provisions of a health insurance
22 policy that apply to other benefits under the policy.

23 (5) The coverage required by subsection (1) of this section shall include
24 any repair or replacement of a prosthetic or orthotic device that is deter-
25 mined medically necessary to restore or maintain the ability to complete
26 activities of daily living or essential job-related activities and that is not
27 solely for comfort or convenience.

28 (6) If coverage under subsection (1) of this section is provided through a
29 managed care plan, the insured shall have access to medically necessary
30 clinical care and to prosthetic and orthotic devices and technology from not
31 less than two distinct Oregon prosthetic and orthotic providers in the man-

1 aged care plan's provider network.

2 **SECTION 5.** ORS 743A.148 is amended to read:

3 743A.148. (1) The Legislative Assembly declares that all group health in-
4 surance policies providing hospital, medical or surgical expense benefits,
5 **other than limited benefit coverage**, include coverage for maxillofacial
6 prosthetic services considered necessary for adjunctive treatment.

7 (2) As used in this section, "maxillofacial prosthetic services considered
8 necessary for adjunctive treatment" means restoration and management of
9 head and facial structures that cannot be replaced with living tissue and that
10 are defective because of disease, trauma or birth and developmental
11 deformities when such restoration and management are performed for the
12 purpose of:

13 (a) Controlling or eliminating infection;

14 (b) Controlling or eliminating pain; or

15 (c) Restoring facial configuration or functions such as speech, swallowing
16 or chewing but not including cosmetic procedures rendered to improve on the
17 normal range of conditions.

18 (3) The coverage required by subsection (1) of this section may be made
19 subject to provisions of the policy that apply to other benefits under the
20 policy including, but not limited to, provisions relating to deductibles and
21 coinsurance.

22 (4) The services described in this section shall apply to individual health
23 policies entered into or renewed on or after January 1, 1982.

24 **SECTION 6.** ORS 743A.160 is amended to read:

25 743A.160. A health insurance policy providing coverage for hospital or
26 medical expenses, **other than limited benefit coverage**, [*not limited to ex-*
27 *penses from accidents or specified sicknesses*] shall provide, at the request of
28 the applicant, coverage for expenses arising from treatment for alcoholism.
29 The following conditions apply to the requirement for such coverage:

30 (1) The applicant shall be informed of the applicant's option to request
31 this coverage.

1 (2) The inclusion of the coverage may be made subject to the insurer's
2 usual underwriting requirements.

3 (3) The coverage may be made subject to provisions of the policy that
4 apply to other benefits under the policy, including but not limited to pro-
5 visions relating to deductibles and coinsurance.

6 (4) The policy may limit hospital expense coverage to treatment provided
7 by the following facilities:

8 (a) A health care facility licensed as required by ORS 441.015.

9 (b) A health care facility accredited by the Joint Commission on Accred-
10 itation of Hospitals.

11 (5) Except as permitted by subsection (3) of this section, the policy shall
12 not limit payments thereunder for alcoholism to an amount less than \$4,500
13 in any 24-consecutive month period and the policy shall provide coverage,
14 within the limits of this subsection, of not less than 80 percent of the hos-
15 pital and medical expenses for treatment for alcoholism.

16 **SECTION 7.** ORS 743A.168 is amended to read:

17 743A.168. A group health insurance policy providing coverage for hospital
18 or medical expenses, **other than limited benefit coverage**, shall provide
19 coverage for expenses arising from treatment for chemical dependency, in-
20 cluding alcoholism, and for mental or nervous conditions at the same level
21 as, and subject to limitations no more restrictive than, those imposed on
22 coverage or reimbursement of expenses arising from treatment for other
23 medical conditions. The following apply to coverage for chemical dependency
24 and for mental or nervous conditions:

25 (1) As used in this section:

26 (a) "Chemical dependency" means the addictive relationship with any
27 drug or alcohol characterized by a physical or psychological relationship, or
28 both, that interferes on a recurring basis with the individual's social, psy-
29 chological or physical adjustment to common problems. For purposes of this
30 section, "chemical dependency" does not include addiction to, or dependency
31 on, tobacco, tobacco products or foods.

1 (b) "Facility" means a corporate or governmental entity or other provider
2 of services for the treatment of chemical dependency or for the treatment of
3 mental or nervous conditions.

4 (c) "Group health insurer" means an insurer, a health maintenance or-
5 ganization or a health care service contractor.

6 (d) "Program" means a particular type or level of service that is organ-
7 izationally distinct within a facility.

8 (e) "Provider" means a person that:

9 (A) Has met the credentialing requirement of a group health insurer, is
10 otherwise eligible to receive reimbursement for coverage under the policy
11 and is:

12 (i) A health facility as defined in ORS 430.010;

13 (ii) A residential facility as defined in ORS 430.010;

14 (iii) A day or partial hospitalization program as defined in ORS 430.010;

15 (iv) An outpatient service as defined in ORS 430.010; or

16 (v) An individual behavioral health or medical professional licensed or
17 certified under Oregon law; or

18 (B) Is a provider organization certified by the Oregon Health Authority
19 under subsection (13) of this section.

20 (2) The coverage may be made subject to provisions of the policy that
21 apply to other benefits under the policy, including but not limited to pro-
22 visions relating to deductibles and coinsurance. Deductibles and coinsurance
23 for treatment in health facilities or residential facilities may not be greater
24 than those under the policy for expenses of hospitalization in the treatment
25 of other medical conditions. Deductibles and coinsurance for outpatient
26 treatment may not be greater than those under the policy for expenses of
27 outpatient treatment of other medical conditions.

28 (3) The coverage may not be made subject to treatment limitations, limits
29 on total payments for treatment, limits on duration of treatment or financial
30 requirements unless similar limitations or requirements are imposed on cov-
31 erage of other medical conditions. The coverage of eligible expenses may be

1 limited to treatment that is medically necessary as determined under the
2 policy for other medical conditions.

3 (4)(a) Nothing in this section requires coverage for:

4 (A) Educational or correctional services or sheltered living provided by
5 a school or halfway house;

6 (B) A long-term residential mental health program that lasts longer than
7 45 days;

8 (C) Psychoanalysis or psychotherapy received as part of an educational
9 or training program, regardless of diagnosis or symptoms that may be pres-
10 ent; or

11 (D) A court-ordered sex offender treatment program.

12 (b) Notwithstanding paragraph (a)(A) of this subsection, an insured may
13 receive covered outpatient services under the terms of the insured's policy
14 while the insured is living temporarily in a sheltered living situation.

15 (5) A provider is eligible for reimbursement under this section if:

16 (a) The provider is approved or certified by the Oregon Health Authority;

17 (b) The provider is accredited for the particular level of care for which
18 reimbursement is being requested by the Joint Commission on Accreditation
19 of Hospitals or the Commission on Accreditation of Rehabilitation Facilities;

20 (c) The patient is staying overnight at the facility and is involved in a
21 structured program at least eight hours per day, five days per week; or

22 (d) The provider is providing a covered benefit under the policy.

23 (6) Payments may not be made under this section for support groups.

24 (7) If specified in the policy, outpatient coverage may include follow-up
25 in-home service or outpatient services. The policy may limit coverage for
26 in-home service to persons who are homebound under the care of a physician.

27 (8) Nothing in this section prohibits a group health insurer from manag-
28 ing the provision of benefits through common methods, including but not
29 limited to selectively contracted panels, health plan benefit differential de-
30 signs, preadmission screening, prior authorization of services, utilization re-
31 view or other mechanisms designed to limit eligible expenses to those

1 described in subsection (3) of this section.

2 (9) The Legislative Assembly has found that health care cost containment
3 is necessary and intends to encourage insurance policies designed to achieve
4 cost containment by ensuring that reimbursement is limited to appropriate
5 utilization under criteria incorporated into such policies, either directly or
6 by reference.

7 (10)(a) Subject to the patient or client confidentiality provisions of ORS
8 40.235 relating to physicians, ORS 40.240 relating to nurse practitioners, ORS
9 40.230 relating to psychologists, ORS 40.250 and 675.580 relating to licensed
10 clinical social workers and ORS 40.262 relating to licensed professional
11 counselors and licensed marriage and family therapists, a group health
12 insurer may provide for review for level of treatment of admissions and
13 continued stays for treatment in health facilities, residential facilities, day
14 or partial hospitalization programs and outpatient services by either group
15 health insurer staff or personnel under contract to the group health insurer,
16 or by a utilization review contractor, who shall have the authority to certify
17 for or deny level of payment.

18 (b) Review shall be made according to criteria made available to providers
19 in advance upon request.

20 (c) Review shall be performed by or under the direction of a medical or
21 osteopathic physician licensed by the Oregon Medical Board, a psychologist
22 licensed by the State Board of Psychologist Examiners, a clinical social
23 worker licensed by the State Board of Licensed Social Workers or a profes-
24 sional counselor or marriage and family therapist licensed by the Oregon
25 Board of Licensed Professional Counselors and Therapists, in accordance
26 with standards of the National Committee for Quality Assurance or Medi-
27 care review standards of the Centers for Medicare and Medicaid Services.

28 (d) Review may involve prior approval, concurrent review of the contin-
29 uation of treatment, post-treatment review or any combination of these.
30 However, if prior approval is required, provision shall be made to allow for
31 payment of urgent or emergency admissions, subject to subsequent review.

1 If prior approval is not required, group health insurers shall permit provid-
2 ers, policyholders or persons acting on their behalf to make advance in-
3 quiries regarding the appropriateness of a particular admission to a
4 treatment program. Group health insurers shall provide a timely response to
5 such inquiries. Noncontracting providers must cooperate with these proce-
6 dures to the same extent as contracting providers to be eligible for re-
7 imbursement.

8 (11) Health maintenance organizations may limit the receipt of covered
9 services by enrollees to services provided by or upon referral by providers
10 contracting with the health maintenance organization. Health maintenance
11 organizations and health care service contractors may create substantive
12 plan benefit and reimbursement differentials at the same level as, and subject
13 to limitations no more restrictive than, those imposed on coverage or re-
14 imbursement of expenses arising out of other medical conditions and apply
15 them to contracting and noncontracting providers.

16 (12) Nothing in this section prevents a group health insurer from con-
17 tracting with providers of health care services to furnish services to
18 policyholders or certificate holders according to ORS 743B.460 or 750.005,
19 subject to the following conditions:

20 (a) A group health insurer is not required to contract with all providers
21 that are eligible for reimbursement under this section.

22 (b) An insurer or health care service contractor shall, subject to sub-
23 sections (2) and (3) of this section, pay benefits toward the covered charges
24 of noncontracting providers of services for the treatment of chemical de-
25 pendency or mental or nervous conditions. The insured shall, subject to
26 subsections (2) and (3) of this section, have the right to use the services of
27 a noncontracting provider of services for the treatment of chemical depend-
28 ency or mental or nervous conditions, whether or not the services for
29 chemical dependency or mental or nervous conditions are provided by con-
30 tracting or noncontracting providers.

31 (13) The Oregon Health Authority shall establish a process for the certi-

1 fication of an organization described in subsection (1)(e)(B) of this section
2 that:

3 (a) Is not otherwise subject to licensing or certification by the authority;
4 and

5 (b) Does not contract with the authority, a subcontractor of the authority
6 or a community mental health program.

7 (14) The Oregon Health Authority shall adopt by rule standards for the
8 certification provided under subsection (13) of this section to ensure that a
9 certified provider organization offers a distinct and specialized program for
10 the treatment of mental or nervous conditions.

11 (15) The Oregon Health Authority may adopt by rule an application fee
12 or a certification fee, or both, to be imposed on any provider organization
13 that applies for certification under subsection (13) of this section. Any fees
14 collected shall be paid into the Oregon Health Authority Fund established
15 in ORS 413.101 and shall be used only for carrying out the provisions of
16 subsection (13) of this section.

17 (16) The intent of the Legislative Assembly in adopting this section is to
18 reserve benefits for different types of care to encourage cost effective care
19 and to ensure continuing access to levels of care most appropriate for the
20 insured's condition and progress. This section does not prohibit an insurer
21 from requiring a provider organization certified by the Oregon Health Au-
22 thority under subsection (13) of this section to meet the insurer's creden-
23 tialing requirements as a condition of entering into a contract.

24 (17) The Director of the Department of Consumer and Business Services
25 and the Oregon Health Authority, after notice and hearing, may adopt rea-
26 sonable rules not inconsistent with this section that are considered necessary
27 for the proper administration of this section.

28 **SECTION 8. The amendments to ORS 743A.148 and 743A.168 by**
29 **sections 5 and 7 of this 2016 Act apply to policies and certificates of**
30 **health insurance issued or renewed on or after the effective date of**
31 **this 2016 Act.**

