



Oregon Youth Development Council

2014 Government to Government Report

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YOUTH & YOU

Oregon Youth Development Council

The Youth Development Council (YDC) was established by House Bill 4165 in 2012 to assist the Oregon Education Investment Board in overseeing a unified system that provides services to school-age children through youth 20 years of age in a manner that supports academic success, reduces criminal involvement and is integrated, measurable and accountable.

The council, created on July 1, 2012, consists of no fewer than 15 members who are appointed by the governor. The council satisfies federal requirements for membership of a state advisory committee on juvenile justice, and includes strong tribal representation. The council includes representation from the Grande Ronde Social Services Director, tribal representative David Fullerton. The YDC also includes a member of the Klamath Tribes, the director of Education and Employment. Brenda A. Frank also represents the Klamath Tribe on the Government to Government Education Cluster. Chair Matt Morton is also Native American.

The council prioritizes funding for prevention and intervention services related to gang violence and gang involvement; determines the means by which services to children and youth may be provided effectively and efficiently across multiple programs to improve the academic and social outcomes of children and youth; assesses state programs and services related to youth development and training, and identifies methods by which programs and services may be coordinated or consolidated.

Legislation also requires that the YDC establish common academic and social indicators to support attainment of goals established by the Oregon Education Investment Board; establish common program outcome measurements and coordinate data collection across multiple programs and services; ensure implementation of best practices that are evidence based, culturally, gender and age appropriate, address individual risk factors, build upon factors that increase the health and wellbeing of children and youth, and include tribal best practices.

During the 2013 Regular Legislative Session, HB 3231 created the Youth Development Division, and moved it within the Oregon Department of Education. YDC staff have worked closely with Department of Education staff to ensure strong alignment of YDC

and ODE programs and services. Legislation requires the YDC to work closely with other agencies, including within ODE, to determine the means by which services to children and youth may be provided more effectively and efficiently across multiple programs to improve academic and social outcomes for youth ages 6-20.

The YDC works with the Tribes through its partnerships with state tribal liaisons and tribal representatives on issues that better the lives of Oregon's children and families. Respect of tribal ways and sovereignty are among the Youth Development Council's highest concerns when working with Oregon's tribal communities.

The Executive Director or Deputy Director attend all Education Cluster Government to Government meetings. The YDC's Juvenile Crime Prevention Manager and the Federal Compliance Monitor have attended all Public Safety Cluster meetings. The YDC's Juvenile Crime Prevention Manager attends all Tribal Prevention meetings. The JJDP Act Compliance Monitor offers services and consultation, when requested, to Tribal Law Enforcement regarding reporting and handling procedures for youth in custody.

Community Engagement Process

As part of a legislative mandate outlined in HB 3231, the legislature requested that the Youth Development Council travel around the state to consult with youth, parents, schools, tribal governments, service providers, labor, business, local governments, and communities to come up with a plan for a special appropriation of funds. The YDC staff and council members visited more than 30 communities, attending over 100 meetings in a six month period. The council met with several of the federally-recognized Tribes. During these visits, tribal council members, tribal staff, parents, administrators, teachers and youth described how the council might better serve their communities. It was an informative process that served to educate council members on what tribal programs and services work well, and which could use more resources to better serve tribal youth.

One of the key elements raised by the YDC during visits to the tribes during this process is one of adopting a Collective Impact methodology, which utilizes a common agenda, shared measurement systems, mutually-reinforcing activities, continuous communication, and the need for a backbone support organization. Tribes are able to respond to all elements, as they have a successful system of enterprise, resource allocation, decision making, and tracking of data in support of youth ages 6-20.

Implementation of Funding Allocation Model

YDC members, partnering agencies and staff were engaged in a grant application review and award process that began in May 2014. Tribes were successful in their applications for the grant awards, which provide resources for programs and services for children and youth ages 6-20 to ensure educational and career success and to reduce crime and violence. Tribal governments were awarded eight grants for a total of more than \$600,000 for a 10-month funding cycle; a Siletz community partnership of nearly \$100,000 was also awarded. Every tribe that applied for a grant was awarded. Collectively, grants totaled nearly \$800,000 for this funding cycle. The YDC expects more tribes to apply during the 2015-2017 biennial funding cycle.

The initial Request for Applications was issued on May 8, 2014, in four grant streams. Youth and Community Tier One grant recipients include Confederated Tribes of Warm Spring's Soaring Butterflies & Warrior Spirit grants; Grand Ronde's Youth Education and Parenting Project; and the Cow Creek Band of Umpqua Indians grant for use at their Education and Workforce Center.

The Burns Paiute Tribe's Program: Engaging Connections to Education for Priority Youth was awarded a Tier II Youth and Community Grant.

In the Youth and Innovation fund, the Burns Paiute Tribe received its requested amount for its Strategic Education Framework for Priority Youth. Cow Creek was awarded a second grant for its Education and Workforce Technology Center – this one, in Youth and Innovation. The Coquille Tribe was awarded for its Youth Canoe Project. The Siletz Community Restorative Justice Project received a Youth and Innovation award.

The Warm Springs Tribe was awarded resources from the Youth and Gangs Grant fund. The Deputy Director and Prevention/Intervention Specialist will visit the Warm Springs programs in mid- December.

This is the first time these funds have been made available to the nine Federally-Recognized Tribes in Oregon. These resources are in addition to the \$50,000 biennial grant available to tribes in Juvenile Crime Prevention funding through the Youth Development Council.

The next funding cycle for the four YDC grant streams will be for the 2015-2017 biennium. That process will begin in early 2015. Contacts from all nine Federally-Recognized Tribes are on the Request for Applications listserv and are offered training and technical assistance whenever it is requested or viewed to be a need.

Tracking Outcomes

Each of the tribes has negotiated an ambitious set of outcomes they plan to achieve during this 10 month funding cycle. The Confederated Tribes of Warm Spring's Soaring Butterflies & Warrior Spirit grant plans to increase school attendance by 5%, decrease juvenile and alcohol and drug-related arrests by 5%, decrease juvenile prosecutions by 5%, increase number of participants in youth activities by 10%. The Confederated Tribes of Grand Ronde Youth Education and Parenting Project hopes to increase program attendance by 10%, and increase wraparound support and family involvement by 50%. The Cow Creek Band of Umpqua Indians grant for use at the Education and Workforce Center plans to increase student math test scores by 10%, increase English test scores by 10%, increase workforce opportunities for students by 25%, and increase knowledge of cultural identity by 50%.

The Burns Paiute Tribe's Engaging Connections to Education for Priority Youth plans to have students meet or exceed statewide reading and math assessments by 10%, and increase graduation rates by 10%.

Burns Paiute Tribe's Strategic Education program will build its Framework for Priority Youth. The Cow Creek Band of Umpqua Indians' Education and Workforce Technology Center students has set a goal to increase Math and English test scores by 10%, workforce opportunities by 25%, and gain knowledge of cultural identity by 50%. The Coquille Tribe's Canoe Project will help 80% of program participants make progress towards their individual goals.

The Siletz Community's Restorative Justice Project hopes to decrease its substance abuse rate by 3%, increase student Math and English test scores by 5% and increase attendance rate by 3%.

The Warm Springs Tribe's Youth and Gangs Grant project has a target to increase school attendance by 5%, decrease juvenile alcohol and drug-related arrests by 5%, and decrease number of juvenile prosecutions and gang affiliation by 5%.

Youth Development Council Programs

Juvenile Crime Prevention

The goal of the Juvenile Crime Prevention (JCP) program is to reduce juvenile arrests, reduce juvenile recidivism (new offenses by juvenile offenders) and reduce the need for

beds in facilities operated by the Oregon Youth Authority. The Youth Development Council is responsible for approving county and tribal juvenile crime prevention plans and establishing guidelines for funding eligibility. The YDC allocates general funds to each of the nine federally-recognized Tribes in Oregon.

The tribal and county grantees are required to use JCP funds for services and activities for youth who have more than one of the following risk factors: antisocial behavior; poor family functioning or poor family support; school failure; substance abuse; or negative peer association; and are clearly demonstrating at-risk behaviors that have come to the attention of government or community agencies, schools or law enforcement and will lead to imminent or increased involvement in the juvenile justice system.

All tribal JCP-funded programs utilize JCP risk assessment instrument to estimate the prevalence of risk and protective factors in the lives of youth referred to services. Youth served by the programs are later assessed either at six months or upon program completion to measure the change in both risk and protective factors. The programs are evaluated biannually by NPC Research to assess their effectiveness. The services provided by each Tribe are evaluated separately based on the assessment data collected during a two year period. The evaluation for the 2011-13 biennium was completed in September 2014. The last three biennia evaluations of tribal JCP programs showed consistent effectiveness of programs and improvement in outcomes for youth.

The YDC also administers federal funding dedicated to preventing delinquent behavior and improving the juvenile justice system. The federal funds awarded to the tribes in 2014 include Juvenile Accountability Block Grant to prevent and intervene with youth gang involvement. Additionally, the state passes through a tribal portion of the Formula Grant funds directly to the tribes. The allocation amounts are established by the U.S. Department of Justice.

The YDC's Juvenile Crime Prevention Manager is working with each of the nine Tribes to support local prevention services to reduce the numbers of Native American youth entering the county and state juvenile justice system. The YDC supports the work of the Tribal Best Practices Panel, whose purpose is to review and approve tribal practices submitted for review as Practice-Based Evidence Programs. This year, the 4th Stakeholders Meeting on Tribal Practices was held on October 27 at NARA Youth Center. The meeting convened elders, academics, policy makers and practitioners united by the common goal of promoting the importance of cultural relevance of effective interventions in native communities. The YDC's policy supports implementation of Tribal best practices that are rooted in Native American traditional

culture and promote positive youth development, reinforce family and community connections, promote a healthy lifestyle and school engagement and prevent delinquent behavior.

The Tribal Prevention Quarterly meetings, jointly organized and hosted by the Tribes, NARA, Youth Development Division and Oregon Health Authority Office of Mental Health and Addictions, convene the Prevention Coordinators and JCP program staff from all nine Tribes and state agencies and provide a forum to discuss issues, share concerns and accomplishments, receive training and technical assistance from YDC staff and contractors, and engage in a dialogue with county juvenile department directors and other state agencies. In 2014, the meetings were hosted by the Confederated Tribes of Grand Ronde, the Confederated Tribes of Siletz Indians, and the Cow Creek Band of Umpqua Indians. The last quarterly meeting of the year was hosted by NARA on December 9.

JCP funds are often blended with MHA funds on a local level to support services and activities for Tribal youth. Each Tribe uses the funds in its own unique way. The YDC has been engaged in a concerted effort to improve outcomes for Native American and Tribal youth.

Juvenile Crime Prevention Tribal Programs

Juvenile Crime Prevention programs and services vary by Tribe depending on the community needs.

Cow Creek and Warm Springs support behavioral health services which include assessment as well as outpatient mental health and substance abuse treatment.

Burns Paiute, CLUS, Coquille, Grand Ronde, Klamath and Siletz implement Tribal Best Practices (TBPs). TBPs are prevention and intervention programs based on Native American traditional cultural practices and community norms. Practices include Canoe Journey, Sons and Daughters of Tradition, Talking Circles and Tribal Peace Giving Court among others. TBPs address multiple risk factors and issues in the following domains: school engagement, negative peer association, family functioning, risky behavior and substance use. TBPs are built upon the notion that culture is a prevalent protective factor for Native American youth, families and communities.

Burns Paiute Tribe

The JCP program coordinator works with the Burns Paiute Tribal Police, Tribal Juvenile Court, Tribal Prevention Programs, the Harney County Juvenile Department, Harney

County Schools, and local groups such as Harney Partners for Kids and Families, and the Drug-Free Communities activities, to prevent and reduce juvenile crime among tribal youth. The JCP program utilizes the following evidence-based curricula and tribal best practices:

- Protecting You Protecting Me
- Native Wellness Life Skills Curriculum
- Tribal Crafts
- Tribal Family Activities
- Summer camps
- Pow Wow “Promoting Healthy Lifestyles”

In August 2014, the Burns Paiute hosted the Nine Tribes Youth Camp for the second year in a row.

Confederated Tribes of Coos – Lower Umpqua – and Siuslaw Indians

The JCP Prevention services include weekly afterschool program, mentoring, family gatherings, cultural prevention activities that take place monthly in a variety of locations throughout the Tribes’ five-county service area. Activities include:

- Afterschool program focuses on respect, mentoring, homework and life skills
- Culture Camp at Camp Lane, Sky Camp at Fall Creek and Camp TaNeah focuses on respect, suicide prevention, culture, balance and environment
- Canoe Journey teaches balance, traditional drumming and dancing protocol and respect.

Confederated Tribes of Grand Ronde

The Tribal Youth Prevention Program relies on mentors and other community volunteers to provide youth with an opportunity for positive involvement in the community and in family activities. JCP programs include the following culturally appropriate, individualized afterschool and weekend activities that reduce risk factors and increase protective factors:

- Culture Class
- Canoe Journey and Canoe Family Activities, TBP
- Mentoring
- Equine Therapy, TBP
- Sports/Recreational Skill Building Activities promoting healthy lifestyles
- Academic Skill Building Opportunities (tutoring)

Confederated Tribes of Siletz Indians

The Youth Service Team offers prevention, housing and education service to youth. Activities and services are provided on the Siletz reservation, Lincoln and Lane Counties, Salem and Portland areas:

- Sweat lodge and pipe ceremonies
- Bright Horizons therapeutic horseback riding Camp Intensity Teen Conference on healthy relationships and domestic violence
- Tribal Youth Education Employment
- Mount Hood Community Sundance Camp
- Rafting trips on Mackenzie River
- Weekly leadership classes at Siletz Valley School
- Monthly Youth Council meetings
- Run to the Rouge Celebration
- Liaison services and transition planning are provided for families and youth who are under the jurisdiction of county juvenile departments, Siletz Community Accountability Board, Oregon Youth Authority (OYA), the Department of Human Services (DHS), the Siletz Tribe's Indian Child Welfare Program, Looking Glass Youth Rehabilitation Center and Community Efforts Demonstrating the Ability to Rebuild and Restore (CEDARR). These services are also provided for those families participating in the multidisciplinary team, including the AOD Prevention Coordinator, cultural programs, Education Specialist, Tribal Housing and school staff.

Confederated Tribes of the Umatilla Indian Reservation

The JCP program is administered by the CTUIR Department of Children and Family Services. In partnership with Umatilla County Juvenile Department, the JCP funds support services provided by the Lost and Found Youth Outreach Program. The Lost and Found Outreach provides outreach, mentoring, incentive, recreational activities, life skills and development opportunities, as well as skill building and support groups. Lost & Found encourages participation in the life of the Tribe as often as possible. Native American adults who can enhance the participants' understanding and skills related to their Native American heritage are both encouraged and welcomed to participate. All activities and information have a pro-social, anti-gang perspective, thus encouraging and enhancing a youth's efforts to remain alcohol, drug and crime free. Some activities will be service oriented in order to help foster a spirit of giving back within each youth.

Confederated Tribes of Warm Springs

The tribe utilizes Juvenile Crime Prevention funds to support the work of Aftercare/Outreach Juvenile Coordinators. The Aftercare Coordinator provides case

management to youth referred to the program by the Warm Springs Community Counseling, Tribal Court, Juvenile Prosecutor's Office and 509J School District. The Aftercare Coordinator meets with youth in a school setting at Madras High School and Warm Springs Community Counseling implementing Red Road to Recovery and Futures for Children curricula. Warm Springs Juvenile Coordinators collaborate with Jefferson County Juvenile Probation staff working with local adolescents. Boys Circle, Night Wolves Prevention Hoop Camp, Sobriety Pow Wow, native crafts and other activities for youth and their families helps to prevent delinquent behavior and improve family functioning.

Coquille Indian Tribe

The Juvenile Crime Prevention funds support afterschool and summer activities for youth ages 10-17. The majority of young people who attend these programs are at a high risk for delinquency, behavioral issues and other negative outcomes.

The Afterschool Program partners with numerous organizations within and outside the Tribe to assure the needs of the youth are identified early and there is an appropriate intervention. These partners include, but are not limited to: Coquille Indian Tribe Health and Community Centers, Education Department, Tribal Peace Giving Court (Tribal Best Practice), Tribal Council, Housing Authority, Tribal Elders, Tribal Police, Tribal Cultural Department, local mental health service providers, other Oregon Tribes and Tribes of the Pacific Northwest.

The Juvenile Services Coordinator/Prevention Specialist implements both Evidence Based Practices, i.e., mentoring programs, as well as Tribal Best Practices such as Talking Circles, Tribal Crafts, Traditional Food Gathering Events and the Tribal Peace Giving Court. In the summer of 2014 activities such as Youth Corps Summer Employment program successfully mentored 15 youth and Teen/Tween Groups remained popular among the tribal youth.

Cow Creek Band of Umpqua Tribe of Indians

The strategies supported with JCP program funds are to identify behaviors and barriers related to situational factors that put juveniles at risk for offending and provide interventions that address the barriers, as well as social and environmental issues that feed into criminal behaviors.

Cow Creek Health and Wellness Center provides individual and family therapy for each client and client's family and makes referrals to appropriate services. Program

participants learn life skills and positive coping skills and parenting skills. A special emphasis is on the strengthening of family relations.

The Klamath Tribes

Tribal health and wellness is a high priority and programs are being designed to protect and preserve and enhance Klamath, Modoc, and Yahooskin traditional cultural values. Programs and projects are being developed to meet the social, spiritual, cultural, educational and health needs of the Tribes.

The prevention team, a part of the Klamath Tribal Health & Family Service's Youth & Family Intervention Program, is committed to creating and implementing programs and services that will improve the wellness and education of youth and the community. A referral system is established and referrals are received primarily from Klamath County Schools, however they work closely with the Indian Education liaisons as well as Tribal Education to identify youth who may be a fit for JCP. Parental involvement is encouraged during the assessment phase. The goals include:

- Provide consistent skill building groups using EBP American Indian Life Skills curriculum
- Provide opportunities to involve youth in structured/organized sports or activities, such as Basketball Camp and N7 Camp
- Encourage parent/guardian participation

The Youth Development Council continues its collaboration with the nine federally recognized Indian Tribes in Oregon. We look forward to continuing and strengthening this work with Oregon's Tribes to improve the lives of Native American youth and their families.

Respectfully submitted,



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For more information on this report, contact iris.bell@ode.state.or.us or at 503-378-6250.