Oregon Commission on Children and Families

2011 Government to Government Report

Prepared for the Legislative Commission on Indian Services

December 2011

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The Oregon Commission on Children and Families (OCCF) brings critical community partners together to get better outcomes for children and families. It is the Commission's vision that all Oregon's children and youth will be safe, healthy, well-educated, employable, and valued contributors to their communities. Created by legislation in 1993, and further defined by SB555 in 1999, OCCF promotes positive outcomes for children and families through a process driven by local decision-making.

OCCF works with the Tribes through its partnerships with state tribal liaisons and tribal representatives on issues that better the lives of Oregon's children and families. Respect of tribal ways and sovereignty are among OCCF's highest concerns when working with Oregon's tribal communities.

OCCF's Juvenile Crime Prevention (JCP) Tribal Prevention Coordinator attends the Public Safety Cluster meetings. The coordinator has successfully described the work of prevention coordinators' programs to Tribal Police Chiefs. Now, when appropriate, Tribal Police Officers dealing with youth contact the local Tribal Prevention Coordinator to inform and involve them. This has resulted in youth receiving appropriate services sooner. The JCP Tribal Prevention Coordinator also now holds meetings with the special agents involved in Internet Crimes Against Children through the Oregon Department of Justice. They work collaboratively to bring the requested training to the Tribal Prevention Coordinators, as well as the Tribes.

Juvenile Crime Prevention, Title V, and Title IV-B (2), Reconnecting Families, Healthy Start~Healthy Families, and Court Appointed Special Advocates (CASA), are among the programs and initiatives that OCCF works with directly in relationship with Oregon's tribal communities.

Juvenile Crime Prevention

OCCF administers state and federal funding dedicated to reducing juvenile crime and improving the juvenile justice system. The Juvenile Crime Prevention Advisory Committee (JCPAC) appointed by the Governor and staffed by OCCF allocates general funds to each of the nine federally-recognized Tribes in Oregon. The Juvenile Justice Advisory Committee (JJAC) is also appointed by the Governor and staffed by OCCF. It is responsible for developing and implementing annual plans for Formula Grant Funds received from the Office of Juvenile Justice and Delinquency Prevention. JJAC advises the JCPAC. The plan includes funding to address tribal programming in delinquency prevention and juvenile justice.

The JCP Tribal Prevention Coordinator is working with each of the nine Tribes to develop strong prevention services to reduce the numbers of tribal youth entering the county and state juvenile justice system. The coordinator supports tribal efforts to reduce Native American youth contact with the juvenile justice system and provides technical assistance on Evidence-Based Practices and Tribal Best Practices.

The JCP Tribal Prevention Coordinator keeps the Juvenile Justice Advisory Committee abreast of issues affecting tribal youth. A standing Disproportionate Minority Contact (DMC)

Subcommittee of the JJAC has been formed and will oversee the tribal issues and how they affect DMC in the state. The Tribal Best Practices Panel reviews and approves Tribal Practices as Practice-Based Evidence Programs. Canoe Journey, a Tribal Best Practice, was showcased at the Western Regional meeting of the National Coalition for Juvenile Justice in Albuquerque, New Mexico.

The state DMC Coordinator and JCP Tribal Prevention Coordinator provide staff support to the DMC Committee, which is a subcommittee of JJAC. As part of this group's three year plan, the two have coordinated a tribal roundtable discussion to see how the DMC Committee can better help Tribes coordinate, provide services and supports, and identify resources in an effort to keep tribal youth out of the juvenile justice system.

Tribes are also eligible to apply for funding directly from the federal agency under the Tribal Youth Program (TYP). The JCP Prevention Coordinator provides assistance to Tribes in preparing applications, reporting requirements and offering technical assistance.

Upon reviewing the Relative Rate Index (RRI) data, which determines the level of disproportionate minority contact with the juvenile system, Lane and Jefferson counties have reported higher RRI rates for Native Americans, Hispanic/Latino and African American youth. As a result, Lane and Jefferson Juvenile Departments were awarded a grant to work with law enforcement, schools, non-profits, and in these cases, the Tribes, to address this issue.

Lane County has completed a community assessment that included data review, interviews with community partners, and increasing awareness of issues related to DMC. The county is now moving into the second phase of the project, which includes closer examination of data, along with internal system enhancements within juvenile departments. This will determine the characteristics of youth entering their system and how the community and/or Tribes can assist in reducing referrals to juvenile departments. The Lane Juvenile Services Department has made initial contact with the Native American Youth liaisons in three school districts in Lane County. The goal is to create a closer relationship with those who work with youth from the Tribes to serve on an advisory group and help develop programming and/or implement strategies to reduce the number of Native American Youth entering the juvenile justice system.

Jefferson County is working with key partners to complete the first phase of the DMC process, the community assessment. This phase will review the data and conduct interviews with community, which includes the Confederated Tribes of Warm Springs members to determine the contributing factors to disproportionate rates of Native American Youth, as well as Hispanic/Latino youth. This process will allow them to look at the number of Native American Youth in the system, as well as decision points, policies, and practices that may impact them. This information can then be used to determine what strategies and/or direct services can be provided to reduce the number of Native American Youth entering the juvenile justice system. The Tribes will be invited to participate in a DMC advisory group that will be responsible for developing and implementing strategies to address this issue in Jefferson County.

The Oregon Commission on Children and Families/JJAC, DMC Coordinator and the Juvenile Crime Prevention Tribal Coordinator will work together to provide technical assistance and training to support the Tribes and other community members as they continue to move forward with their DMC reduction efforts.

Title V

The Title V Community Prevention Grants Program requires a comprehensive community-based approach to prevention, based on the premise that in order to prevent a problem from occurring, the factors that contribute to and buffer the development of that problem must be identified and addressed. FY 2010 Oregon's allocation was $84, 945.

Oregon's Title V program is aligned with the High Risk Juvenile Crime Prevention (JCP) program that provides funding for prevention and basic (juvenile system) services to all 36 counties and nine federally-recognized Indian Tribes.

The Confederated Tribes of Grand Ronde

The Tribal Youth Horse Project utilizes Therapeutic Horsemanship sessions to supplement other research- based juvenile justice interventions to reduce risk factors associated with juvenile delinquency.

Title IV-B (2) Promoting Safe and Stable Families

The 1997 Adoption and Safe Families Act approved by Congress amended Title IV (B) to add components for time-limited family reunification services along with adoption promotion and support provisions. The amendment increased funding and also changed the name from Family Preservation and Support to Promoting Safe and Stable Families. Tribes use Title IV-B(2) funds to serve the needs of their communities by investing in services, systems change, community development and capacity building that targets child maltreatment, adult substance abuse or poverty. Tribes also use these funds for transportation to alleviate barriers to accessing services, improving family management and life skills.

Reconnecting Families

OCCF also staffs a Community Engagement Coordinator for the Safe & Equitable Foster Care Reduction partnership in Oregon. The Community Engagement Coordinator provides technical assistance and support to the eleven county teams and Tribal Indian Child Welfare Programs. She provides information regarding the partnership to the Tribal ICW Programs and the Urban Indian organizations. She represents the partnership on the ICWA Advisory Committee, the Relatives As Parents Program (RAPP) Statewide Committee, Native Caring Committee, and the ICWA Conference Planning Committee. The coordinator has participated in Native American, Latino and African American community meetings and forums. She represents OCCF on the design team for *Knowing Who You Are,* a Casey Family Programs curriculum designed to help child welfare professionals explore race and ethnicity, preparing them to support the healthy development of their constituent's racial and ethnic identity. She also participated in the *Differential Response*: *Shared Learning Collaborative* to gain knowledge on national differential response models and assists in the planning and implementation process for Oregon. She also

presented at the 2011 State ICWA Conference on *Collaboration at Work: Tribal/State Policies and Procedures*.

Healthy Start~Healthy Families

Healthy Start~Healthy Families Oregon is a voluntary home visitation and family support program offering screening and outreach services to all first-time families during the prenatal period and/or at the time of birth. High risk families are offered intensive home visiting services. The state and local advisory boards are comprised of diverse community members. The state's Healthy Start~Healthy Families Advisory Committee and some local advisory committees include a tribal member.

Continuation of Healthy Start~Healthy Families Tribal Activities:

Burns Paiute Tribe (Harney)
Harney County continues to actively recruit families from the Paiute Tribe by distributing information about the program to the Tribal Health Department. The Department of Human Services also refers families to Healthy Start~Healthy families who are having their first baby.

The Confederated Tribes of Grand Ronde (Yamhill/Polk)
The Healthy Start~Healthy Families supervisor for Marion and Polk County continues to teach a parenting class at Grand Ronde. She has organized several other community partners to offer classes for parents, demonstrating great collaboration.

The Confederated Tribes of Siletz Indians (Lincoln)
Lincoln County receives all of its information of births and pregnancy from the local doctors and hospitals. The Tribe is familiar with Healthy Start~Healthy Families and makes referrals.

The Confederated Tribes of the Umatilla Reservation (Umatilla)
Healthy Start~Healthy Families has a Memorandum of Understanding with the Tribe for WIC, Head Start and Healthy Start~Healthy Families.

The Confederated Tribes of Warm Springs Reservation of Oregon (primarily Jefferson/Wasco)
Healthy Start~Healthy Families in Wasco County learns about first-birth families almost exclusively through its prenatal provider referral system and continues to rely on those referrals for its outreach.

Confederated Tribes of Coos, Lower Umpqua & Siuslaw Indians (Coos)
Coos County has been working to bring a tribal member onto their team.

The Klamath Tribes (Klamath)
Healthy Start~Healthy Families works with many enrolled members of the Klamath Tribes and also has a number of other programs and collaborations with Tribal Administration and Tribal Health Services, which frequently results in referrals to the program. Healthy Start~Healthy Families regularly trains on issues of cultural sensitivity in its work with members of the Tribes. It is a very strong relationship.

Court Appointed Special Advocates (CASA)

Federal and state laws mandate that the court shall appoint a CASA for every abused and neglected child involved in a dependency case. In 1987, the Oregon Legislative Assembly enacted what is now ORS 419A.170, mandating appointment of a CASA for each of these children. A CASA is a trained citizen volunteer supervised by a CASA program, and subject to the direction of the court. A CASA volunteer's primary responsibility is to represent the best interest of the child and work to assure that each child safely returns to or finds a safe and permanent family as soon as possible. Volunteers are required to complete a pre-service training of at least 30 hours that includes the Indian Child Welfare Act (ICWA).

The Confederated Tribes of the Grand Ronde CASA program is a tribal, not a state program. However, Director Angela Fasana continues to attend the Oregon CASA Network (OCN) meetings offered by OCCF-CASA and OCN. Angela sits on the Director Training and Orientation Workgroup.

Juvenile Crime Prevention Advisory Committee (JCPAC) Tribal Programs:

Burns Paiute Tribe
Currently the Juvenile Services Coordinator is responsible for overseeing the JCP program. The JCP program works with the Burns Paiute Tribal Police, Tribal Juvenile Court, Tribal Prevention Programs, the Harney County Juvenile Department, Harney County Schools, and local groups such as Harney Partners for Kids and Families, and the Drug-Free Communities activities, to prevent and reduce juvenile crime among tribal youth. These programs are being led by the Juvenile Services Coordinator with help from the Alcohol and Drug Counselor and supplemented with other guest speakers. They estimate 10-20 youth will attend and participate on a regular basis.

They use the following evidence-based and tribal best practices in their program:

- Strengthening Families
- Protecting You Protecting Me
- Tribal Crafts
- Tribal Family Activities
- Tribal Youth Conferences

Another section of the JCP program is for any youth who receive a citation from the Burns Paiute Tribal Police. Those youth are then referred to work with the Juvenile Services

Coordinator to make sure that all court requirements are completed. This can include reviewing youth citations, meeting with youth and families, using informal agreements or guiding the youth through the court process and probation requirements. The Juvenile Services Coordinator then uses a Probation Supervision Plan to monitor the youth's progress and accountability. This can include monitoring progress of any treatment or counseling, community service projects and paying off any restitution, fines and court fees.

They have seen their youth face many challenges at school, at home, and in the community. They try to provide the services to help them, but have learned it takes the entire community to help youth learn and grow into positive, healthy adults. The Juvenile Services Coordinator will provide the youth with opportunities to reduce these risk factors and increase protective factors to help them succeed in school, at home and in life. Local tribal youth are learning that if they work hard at a goal they can achieve it. They are learning how important it is to further their education. They are also learning that positive behaviors have happier outcomes, and that there is a more positive way of life for young native people rather than drinking, drugging and violence. More of the activities that may be funded through this plan include:

- Positive Family Involvement
- Community Leadership
- Mentor Relationship Building
- Individual Skill Development

Youth to be served
For the 2011-2013 Juvenile Crime Prevention Plan, the plan is to continue to serve those indicated youth, ages 10-17, who identify one or more risk factors in two or more of the following risk domains:

- Anti-social or acting out behavior
- Poor family functioning
- School failure
- Substance abuse problems
- Negative peer association

They will continue to identify these youth by using the JCP assessment screen.

Confederated Tribes of Coos – Lower Umpqua – and Siuslaw Indians
The JCP Prevention activities are spread over the funding cycle to more adequately provide services and accomplish objectives over the period. The weekly afterschool program, cultural activities, mentoring, and the monthly prevention activities take place in a variety of locations throughout the Tribes' five-county service area. Snow Camp takes place in March; Youth Camp is held in August.

The total number of youth to be served is approximately 10 – 20 per year. These high risk youth are targeted for JCP services. These tribal youth are between the ages of 10-17 who have two or more risk factors and who are clearly demonstrating at-risk behaviors that have come to the attention of tribal staff, community agencies, schools or law enforcement.

The Prevention Coordinator hopes to accomplish a variety of objectives, including:

- Completion of JCP screens and interim review of the data for all activity participants
- Coordination of prevention funding to maximize effectiveness of prevention activities
- Reduce risk and increase protective factors for activity participants
- Reduce arrests and recidivism for activity participants

Confederated Tribes of Grand Ronde
JCP Services will be provided by tribal and community partners coordinated through the Tribal Youth Prevention Program. It will encourage the use of contract providers, mentors, other community volunteers and community resources. It will provide for early intervention and sustained involvement, as youth who are assessed through this project will also be referred to other tribal programs. It will provide opportunity for positive involvement in the community and in family activities. Services will be culturally competent and gender specific when appropriate and all reasonable efforts will be made to provide youth equal access to services in the six county service areas.

Funded activities available to youth through this plan will be flexible. Culturally appropriate, individualized activities that reduce risk factors and increase protective factors will be partially or fully funded through this project.

Activities that may be funded through this project are:

- Making Parenting a Pleasure – EBP
- Afterschool & Weekend Alcohol and Drug Free Activities:
    - Culture Class
    - Canoe Journey and Canoe Family Activities, TBP
    - Mentoring
    - Equine Therapy, TBP
    - Sports/Recreational Skill Building Activities promoting healthy lifestyles
    - Academic Skill Building Opportunities (tutoring)
- Leadership Skill Building Activities
- Targeted case management plan

Tribal staff, school officials, law enforcement, county juvenile programs, and parents/guardians may refer youth for services. The Prevention Coordinator will utilize the Oregon JCP Screen Assessment/Reassessment to assess youth as indicated by the Juvenile Crime Prevention screen risk factors. The Prevention Coordinator will provide targeted case management plans for youth

as needed and notify youth and families of prevention activities. Family and community involvement is encouraged.

The target population for the Juvenile Crime Prevention Plan is 20 youth, ages 10-17 who have more than one risk factor among:

- Anti-social or acting out behavior
- Poor family functioning
- School failure
- Substance abuse problems
- Negative peer association

Targeted youth with risk behaviors most often come to the attention of government or community agencies, schools or law enforcement. Tribal alcohol/drug treatment providers have identified that youth as young as the age of eight years have multiple risk factors and are at risk of delinquency and involvement in the juvenile justice system in two years or less. Therefore, this plan will target the entire age range allowed.

Youth who have been referred to government or community agencies due to behaviors associated with risk factors and risk of delinquency will have access to these services to enhance and support ongoing efforts to intervene and to increase protective factors.

Confederated Tribes of Grand Ronde (CTGR) youth are less likely to become involved in high school sports and other extra-curricular activities, and often express a sense of isolation and racial and/or cultural discrimination. This JCP project has the potential to enhance existing tribal education resources as well as sports activities not affiliated with public schools. It will provide support to high-risk middle school youth transitioning to high school.

The JCP project will provide afterschool programming including cultural activities, equine therapy, recreation and prevention education opportunities, as well as case management services.

Confederated Tribes of Siletz Indians

Tribal Prevention staff will provide the following services to Siletz Tribal Youth ages 10 to 17. The JCP Screen will be used on these youth. Services are to be ongoing and the length of services is based on individual need. It is expected that 20 youth per year will be served during the 2 year contract period. Programs and services to be provided are:

- Referral
- Crisis follow up and management
- In-school support
- Skill building groups
- Liaison services and transition planning will be provided for families and youth who are under the jurisdiction of county juvenile departments, Siletz Community Accountability

Board, OYA, DHS, the Siletz Tribe's Indian Child Welfare Program, and Community Efforts Demonstrating the Ability to Rebuild and Restore (CEDARR). These services are also provided for those families participating in the multidisciplinary team, including the AOD Prevention Coordinator, cultural programs, Education Specialist, Tribal Housing and school staff.

Tribal Best Practices to be provided are:

- Cultural Activities
- Traditional Gathering
- Equine Assisted Therapy

Evidence Based Practices to be provided are:

- Daughters of Tradition
- Strengthening Families Program
- Sons of Tradition
- Children of Alcoholics

Confederated Tribes of the Umatilla Indian Reservation

Services are contracted through Juvenile Tribal Court and Cornerstone Community Youth Services, known as *Lost and Found*. The Tribal Court Prevention Specialist will coordinate with Lost and Found and plan monthly youth programs, holding three to four activities per week, including weekends and after school hours. Lost and Found will conduct afterschool meetings with youth either referred to them by tribal court or through friend association.

The Tribal Court Juvenile Department will be responsible for keeping the Law and Order Committee and the Board of Trustees informed of the progress of services and accomplishments of youth, either through presentation or written report.

The Juvenile Department will be responsible for completing all JCP assessments with all youth participating in the Lost and Found Youth Services.

Lost and Found will provide life skills, cognitive behavioral skills, service-learning projects that enhance cultural development and expression. Classes are designed to help youth learn more about themselves and the world in which they live. They are age appropriate, gender and culturally relevant but also promote a pro-social anti-gang perspective by encouraging and enhancing youth efforts in remaining drug, alcohol and crime free. It is estimated there will be 5-10 youth per activity each week.

Confederated Tribes of Warm Springs

The Confederated Tribes of Warm Springs utilizes grant funds under the Juvenile Crime Prevention funds to pay for a portion of a full time clinical psychologist. This position will continue to be part of a larger effort to implement a full service Juvenile Department that provides case management, probation, community service, diversion programs and readily

accessible treatment services. The Tribe is taking this approach to address a rapidly increasing service need in the community for juvenile delinquency, to provide an integrated service package to youth, and to reduce the number of youth in the Juvenile Court system through prevention and early intervention with respect to substance abuse and mental health problems.

This person will be responsible for assessing the youth for both substance abuse issues and completing the JCP Screen and assessment, providing prevention and/ or education services, outpatient individual and group counseling and referral to more intensive Community Counseling Center programs and services. This person will also be responsible for completing the follow up and program evaluation for youth funded under this program. The plan is to serve at least ten tribal children per year between the ages of 10 and 17.

Coquille Indian Tribe

The Juvenile Crime Prevention dollars provide afterschool and summer activities for youth ages 10-17. The majority of young people who attend these programs are at a high risk for delinquency, behavioral issues and other negative outcomes. Since the service area encompasses five counties, it is a continual challenge to develop strategies to meet the needs of the high-risk youth outside the immediate reservation area. Fifteen to 20 adolescents attend the daily programs and over 45 attend special camps or events.

The Afterschool Program partners with numerous organizations within and outside the Tribe to assure the needs of the youth are identified early and there is appropriate intervention. These partners include, but are not limited to: Coquille Indian Tribe Health and Community Centers, Education Department, Tribal Peace Giving Court (Tribal Best Practice), Tribal Council, Housing Authority, Tribal Elders, Tribal Police, Tribal Cultural Department, local mental health service providers, other Oregon Tribes and Tribes of the Pacific Northwest.

A teen group meets bi-weekly at the Community Center to discuss relevant adolescent issues.

Over the next biennium, the goals of the program are to reduce the number of youth using alcohol, tobacco and other drugs, increase the number of at-risk youth making healthy lifestyle choices, and increasing the number of adolescents attending the Afterschool, Summer Program and other tribal events, especially among those who live off the reservation. This will be achieved by strengthening partnerships with tribal departments and tribal families, as well as other members of the community on and off the reservation. The goal will be for all of those entities to assist tribal youth in reducing identified risk factors and increasing protective factors in order to help them succeed in school, at home and in life.

The Juvenile Services Coordinator/Prevention Specialist will continue to provide and use both Evidence Based Practices, i.e., mentoring programs, as well as Tribal Best Practices such as Talking Circles, Tribal Crafts, Traditional Food Gathering Events and the Tribal Peace Giving Court.

Cow Creek Band of Umpqua Tribe of Indians
The goal of this Tribe is to identify behaviors and barriers related to situational factors that put juveniles at risk for offending. The intent is to provide interventions that address the barriers, as well as social and environmental issues, that feed into criminal behaviors. The mental health status of each youth will be evaluated and treated as deemed appropriate.

Dr. Hugh Henderson, M.D., Psychiatrist, will assess, treat and make appropriate referrals for each client and client's family. He will provide psychiatric medication evaluations, as well as continued medication management, as deemed appropriate.

Diane Rose, LCSW, and Julie Hargraves, MSW, CADC II, will provide individual and family therapy for each client and client's family and make referrals as is indicated. They will teach life skills and help youth and families identify positive coping skills and assist parents in identifying positive parenting skills. The strengthening of family relations will be emphasized.

Kelli Campagna, CADC, will make referrals through the Out-door Recreation program, and alcohol and drug treatment and prevention programs. Kelli and Julie will both interact with the youth by integrating cultural activities as well as life skills, positive coping skills and A & D education.

All data will be reported to JCP through JCP risk screens and interim reviews provided on each youth served. They will be working with 6-15 youths per year between the ages of 10-17.

The Klamath Tribes
Tribal health and wellness continue to be a high priority and programs are being designed to protect, preserve and enhance Klamath, Modoc, and Yahooskin traditional cultural values. Programs and projects are being developed to meet the social, spiritual, cultural, educational and health needs of the Tribes.

The prevention team, a part of the Klamath Tribal Health & Family Service's Youth & Family Intervention Program, is committed to creating and implementing programs and services to improve the wellness and education of youth and the community. The prevention coordinator is responsible for the JCP program. The coordinator works with the police, courts, DHS, probation officers, schools and families to design programs, activities and individual interventions to prevent and reduce juvenile crime among tribal youth. Tribal youth with two or more risk factors identified during the screening will participate in individual interventions developed to assist them in learning healthy beliefs, clear standards and pro-social skills, thereby reducing antisocial behaviors and simultaneously increasing school attendance and academic success.

Over the past years, they have coordinated events and cultural activities designed to engage at-risk youth geared to encourage the development of leadership skills, thereby enhancing protective factors while reducing at-risk behaviors. These activities included, but were not limited to, attendance at the 30th Annual NW Confederated Tribes Youth Leadership conference

in Boise, Idaho, and the Leadership Conference in Grand Ronde, where youth were engaged in tribal activities and work projects that allowed them to complete community service hours in a meaningful way. A summer arts program that targeted at-risk youth was held at the Ross Ragland in Klamath Falls.

For the 2011-2013 Juvenile Crime Prevention plan, youth will be served who are between the ages of 10-17 who are identified as having at least one risk factor in two or more of the following risk domains:

- Anti social beliefs
- Poor family functioning
- School failure/truancy
- Substance abuse
- Peer relations

Goals for the JCP Grant include for 2011-2013:

- School Intervention Services
- Attending YAT(Youth Attendance Team) meetings for referrals for youth with attendance issues
- Tribal Families School engagement Project
- Home based mediation with Youth & Families
- IEP meetings

Protective factors that can be increased and risk factors that can be decreased will be:

- School engagement
- Family support
- Behavior issues
- Substance abuse

The Oregon Commission on Children and Families is proud of its years of work collaborating with the nine federally recognized Tribes in Oregon. We look forward to continuing the work with Oregon's Tribes to improve the lives of Native American youth and families.

Respectfully submitted,

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