Funding Maintenance, Preservation, and Agency Operations

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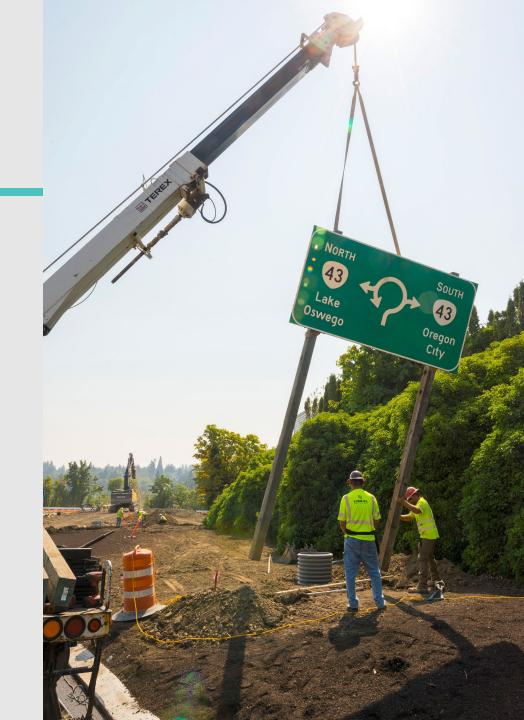
Oregon Department of Transportation

Joint Committee on Transportation, Back to Basics Workgroup
October 15, 2024



Roadmap

- Defining Roadway Maintenance,
 Operations, & Preservation; and
 Agency Operations
- How Oregon Funds These Functions
- How Oregon Generates and Directs Transportation Funds
- Questions?



A Tale of Two Budgets



Transportation Projects & Programs

Dedicated federal & state funds for capital:

- Construction projects
- Grant programs



Roadway Maintenance & Agency Operations

State Highway Fund dollars available to run the agency:

- Roadway maintenance and operations
- DMV & CCD
- Central shared services like IT, HR,
 Procurement, Facilities, Finance and Budget

ODOT's Roadway Maintenance, Operations, and Preservation

- Maintenance & Operations Program delivers day-today services like emergency and incident response, snowplowing, pavement patching, roadway striping, sign replacement and cleaning, and other essential services
 - Largely performed by ODOT crews
 - Think of these activities like "reactive" services
 - Fixing a leaky roof, fixing a broken gutter, clearing a clogged drain
- Preservation Program funds contracted projects that repair and replace bridges, pavement, culverts, and signal infrastructure to ensure longterm performance
 - Largely performed by contractors/contract crews
 - Think of these activities like "proactive" efforts
 - Replacing a roof, getting new gutters, installing new plumbing



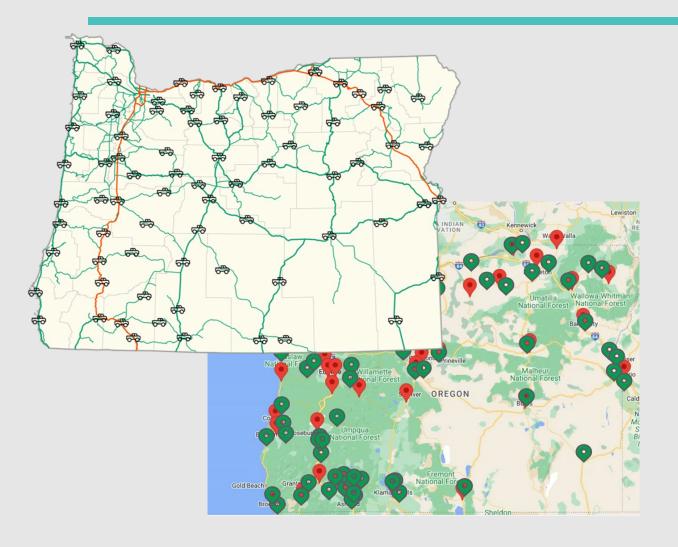


Agency Operations

- Agency Operations include the staff and supplies for:
 - Driver & Motor Vehicles Division (DMV)
 - Commerce & Compliance Division
 - Central Shared Services (IT, HR, Procurement, Facilities, Finance/Budget)

- Some agency operations costs are recovered within the fee/program (i.e., some DMV, CCD)
- Other agency operations are funded through SHF balance after all other statutory dedications

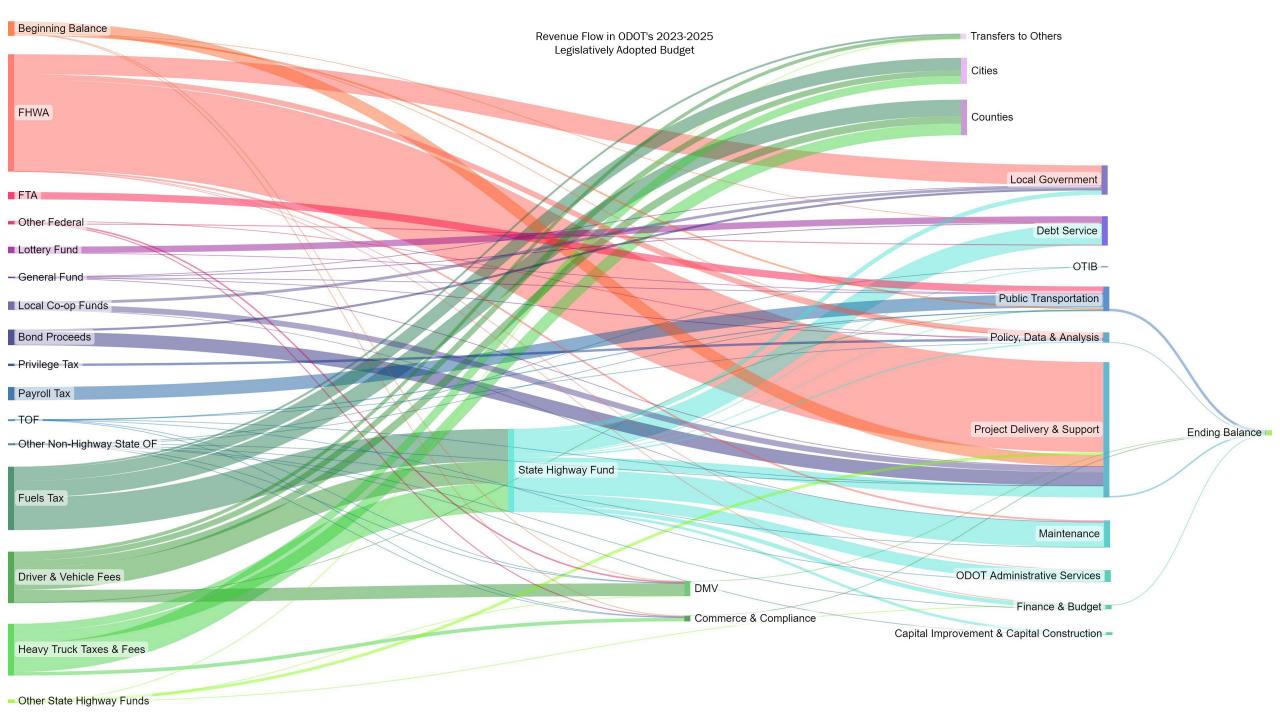
Serving Oregonians Statewide



- ODOT serves communities across the state through 88 maintenance stations, 59 DMV field offices, and 80 ports of entry and weigh stations.
- Each ODOT location is staffed by dedicated professionals, supported by shared central services, and a critical part of keeping Oregon's transportation safe, accessible, and reliable.

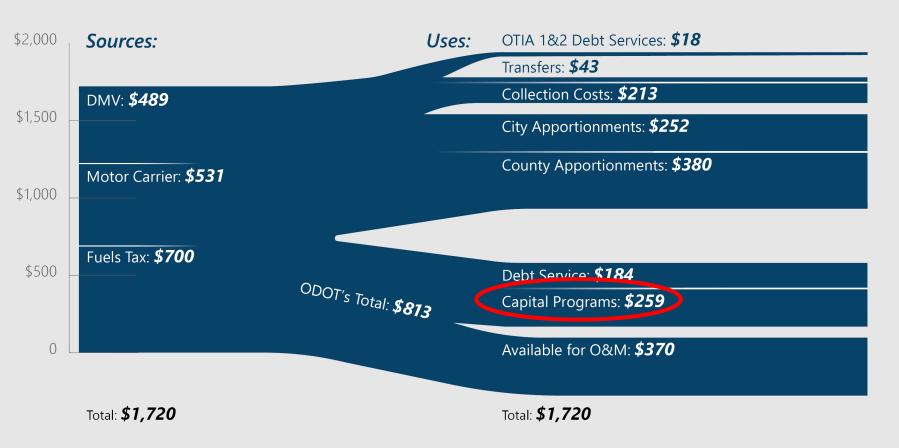
How Oregon Funds These ODOT Functions





State Highway Fund Sources and Uses

2023-2025 Annual Average in Millions*

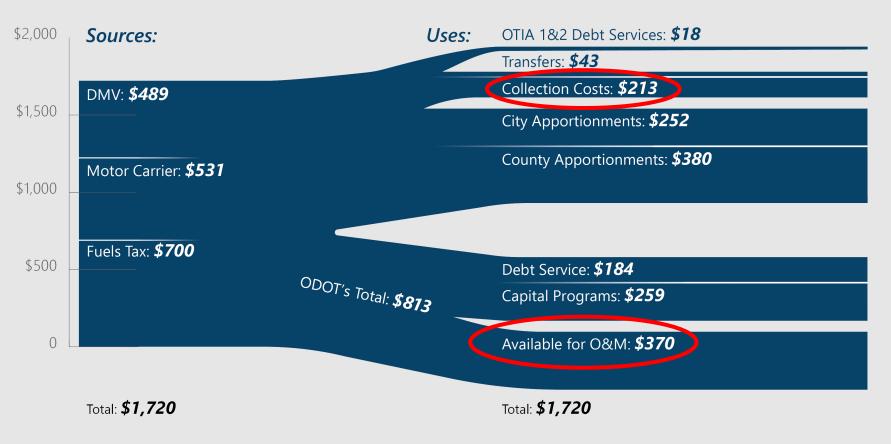


Capital Programs = funds projects and programmatic investments directed in statute

- → Directed projects
- → Directed percentages of new revenue to bridges, pavement, culverts, etc.
- → Directed amounts to grant programs
- → Combined with federal funds to create capital program

State Highway Fund Sources and Uses

2023-2025 Annual Average in Millions*



Collection costs = costs recovered immediately; funds some *agency operations*

- → DMV costs
- → Fuels tax collection costs
- → CCD costs

Available for O&M = balance after all other expenses/dedications; funds remaining agency operations + all roadway maintenance and operations

- → Central shared services (IT, HR, Procurement, Facilities, Finance/Budget)
- → Roadway Maintenance & Operations

An Example: DMV Title Fees



- Base title fee is \$102
- DMV only retains \$10– less than the cost to issue a title
- Remainder of fee is dedicated by statute to local governments and state highway projects

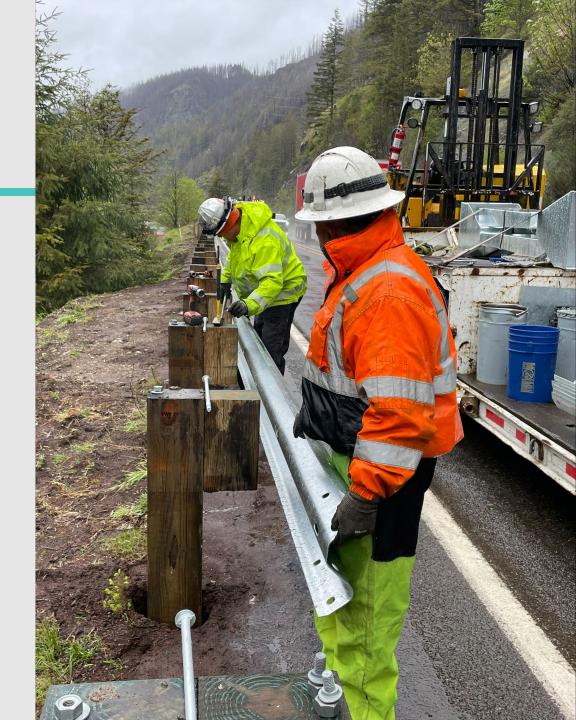


How Oregon Generates and Directs State Transportation Funds



Funds Direction To Date

- "Base Revenue" = State Highway Fund revenue rates that existed prior to 2001
- Each funding package since 2001 (OTIA I/II/III, JTA (2009), and HB 2017 (2017)):
 - Increased revenue on top of base revenue
 - Apportions its SHF revenue differently
- These apportionments are directed to:
 - Local government general transportation funds
 - Individual projects on the state system delivered by ODOT
 - Individual projects on the local system delivered by local gov or ODOT
 - Debt service
 - Programmatic/categorical investment into capital or grant programs

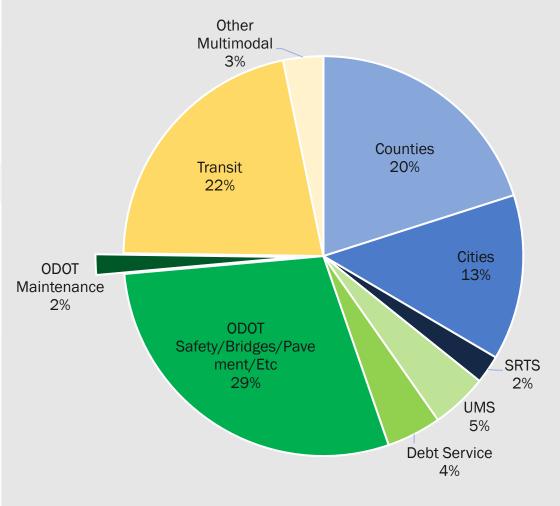


NEW (non-State Highway Fund)

Statewide Expand and/or improve 0.1% Payroll (Transit) → **Transportation** transit options Tax Improvement Fund Increased connectivity (STIF) Multimodal Active \$15 Bike Excise Tax → Bike/Ped off-system projects **Transportation Fund** (MAT) **Light Vehicle Dealer Privilege Tax** Dedicated projects, Connect Connect Oregon, MAT -> - After 45% to DEO for **Oregon Program** EV Rebate Program

INCREASED (State Highway Fund) **Light Vehicle Use Tax** Off-the-top (new) \$15M/year for Safe Routes to Schools \$30M/year for the Urban Weight-mile Tax **Mobility Strategy Apportionment Motor Fuels Tax** State Highway Fund **50%** to **ODOT** \$10M Safety 70% Bridge and **DMV Vehicle** Seismic **Registration & Title** 24% Pres & Culverts **Fees** 6% Maintenance 30% to Counties 20% to Cities

Sources & Distribution of HB 2017 Revenue

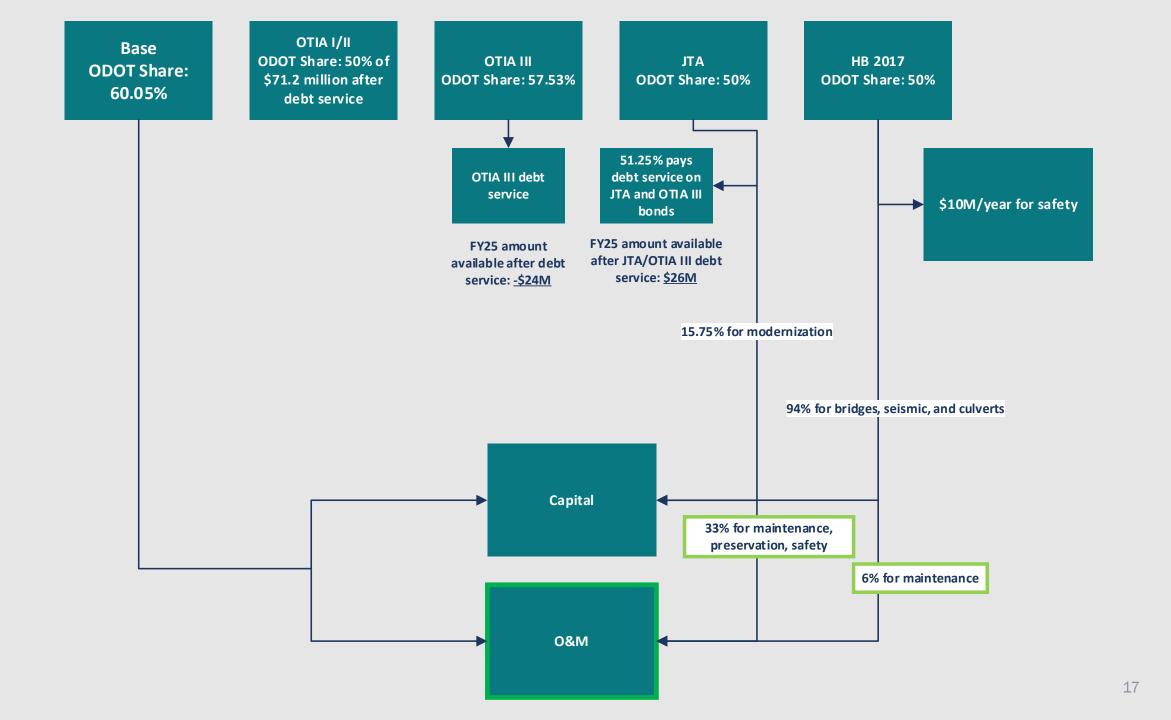


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	OTIA I	OTIA II	OTIA III	JTA	HB 2017	
Year	2001	2002	2003	2009	2017	
Legislation	HB 2142	HB 4010	HB 2041	HB 2001	HB 2017	
Bond Authority	\$400M	\$100M	\$1.6B	\$840M	\$480M*	
Existing Revenue Sources	Title fee	s: +\$20	Title fees: +\$25 Registration fees: +\$12 VIN Inspection: +\$3 Knowledge Test: +\$5 Weight-mile: +~10%	Fuel taxes: +\$0.06 Title fees: +\$22 Registration fees: +\$16 Trip permits: \$+10 ID cards: +\$10 Plate fees: +\$10/plate Weight-mile: +~25%	Fuel taxes: +\$0.10 Weight-mile: +~53% Trip permits: +\$2	
New Revenue Sources	N/A		N/A	N/A	Enhanced reg fees Privilege tax Use tax Payroll tax	
Pre-Apportionment Set- asides	\$71	.2M	N/A \$24M/year for long- range planning		\$30M/year for UMS \$15M/year for SRTS	
SHF Apportionment %	50% / 30	% / 20%	57.53% / 25.48% / 16.99%	50% / 30% / 20%	50% / 30% / 20%	

After set-asides and apportionment, statute further directs state spending.

	Base 60.05%	OTIA I/II 50%	OTIA III 57.53	JTA 50%	HB 2017 50%		
Debt Service		All debt service is paid before apportionments.	All debt service is paid first out of ODOT's share.	51.25% for debt service on JTA/OTIA III bonds.	All debt service is paid first out of ODOT's share.		
Capital	Base revenues are the most flexible and can be use for capital or O&M.	Portions of the \$71.2 million/year not used for debt service are available for capital and/or O&M.	After debt service, ODOT's share is available for capital and/or O&M. However, OTIA III revenues are insufficient to cover OTIA III debt service (different is paid w/JTA funds).	15.75% for modernization	40% for bridges		
					30% for seismic		
					24% for preservation and culverts		
O&M				33% for maintenance, preservation, and safety	6% for maintenance		



Service		Estimated Annual Need	Annual Funding Gap
Service Functions			
Customer Service & Regulation (DMV)		\$170 million	\$50 million
Customer Service & Regulation (CCD)		\$60 million	\$25 million
Agency Operations		\$450 million	\$170 million
Maintenance and Operations		\$450 million	\$205 million
Safety System Investments			
Preservation		\$1,250 million	\$980 million
Programmatic and Systemic Safety Investment	ts	\$200 million	\$145 million
Safe Routes to School Infrastructure		\$50 million	\$35 million
On-Road Bicycle and Pedestrian Network		\$135 million	\$115 million
Great Streets Program		\$65 million	\$45 million
On Road Freight Investments		\$12 million	\$8 million
TOTAL		\$2,842,000,000	\$1,778,000,000
Fulfilling HB 2017 Commitments	Estimated Total Cost*	Available Resources*	Total Funding Gap*
I-5 Rose Quarter Improvement Project	\$1,700 - \$1,900 million	\$160 million	\$1,540 - \$1,740 million
I-205 Improvements Project	\$1,290 - \$1,360 million	\$745 million	\$545 - \$615 million
** updated UMS Finance Plan underway; amounts for "HB 2017 commitments" will change	\$2,990 - \$3,260 million	\$905 million	\$2,085 - 2,355 million

