LC 44 2018 Regular Session 1/8/18 (MAM/ps)

DRAFT

SUMMARY

Requires Environmental Quality Commission to adopt by rule program that places cap on greenhouse gas emissions and that provides market-based mechanism for covered entities to demonstrate compliance. Establishes program advisory committee. Declares legislative purposes of program and related investments of moneys received as proceeds under market-based compliance mechanism.

Establishes certain statutory funds in State Treasury. Requires certain moneys received as proceeds under market-based compliance mechanism to be deposited in certain funds. Requires certain uses of moneys deposited in funds. Requires program advisory committee to submit biennial report to Governor and Legislative Assembly each even-numbered year. Requires Governor to consider investment and expenditures recommendations in biennial report during preparation of Governor's budget.

Makes all provisions related to program adopted by commission and distribution of proceeds operative January 1, 2021. Authorizes commission and certain other agencies to adopt rules prior to operative date.

Repeals greenhouse gas emissions goals and requires commission to adopt by rule statewide greenhouse gas emissions goal for 2025 and limits for years 2035 and 2050.

Defines "greenhouse gas" for air pollution laws.

Establishes Joint Legislative Committee on Climate.

Modifies registration and greenhouse gas reporting requirements for certain persons.

Makes provisions related to Joint Legislative Committee on Climate, greenhouse gas definition, emissions limits and registration and reporting operative January 1, 2019.

Requires certain persons to pay annual program development fee to Department of Environmental Quality. Becomes operative July 1, 2019. Sunsets January 2, 2021.

Provides for expedited review of Act by Supreme Court upon petition by adversely affected party.

Declares emergency, effective on passage.

NOTE: Matter in **boldfaced** type in an amended section is new; matter [*italic and bracketed*] is existing law to be omitted. New sections are in **boldfaced** type.

A BILL FOR AN A	\mathbf{CT}
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Relating to greenhouse gas emissions; creating new provisions; amending ORS 184.617, 468A.005, 468A.210, 468A.235, 468A.240, 468A.250, 468A.260, 468A.265, 468A.279, 468A.280, 757.357 and 757.528 and section 9, chapter 751, Oregon Laws 2009; repealing ORS 468A.205; and declaring an emer-

6 gency.

Whereas climate change and ocean acidification caused by greenhouse gas emissions threaten to have significant detrimental effects on public health and the economic vitality, natural resources and environment of this state; and

Whereas the diverse impacts of climate change and ocean acidification include the exacerbation of air quality problems, a reduction in the quantity and quality of water available to this state from mountain snowpack, a rise in sea levels resulting in the displacement of thousands of coastal businesses and residences, damage to marine ecosystems and food sources, the degradation of the natural environment from increased severity of forest fires and pest infestations of stressed land-based ecosystems, extreme weather events and an increase in the incidences of infectious diseases, asthma and other human health-related problems; and

Whereas climate change and ocean acidification will have detrimental effects on some of this state's most important industries, including agriculture, forestry, commercial fishing, recreation and tourism; and

Whereas this state's forests and other natural and working lands are among the most productive carbon sinks globally and provide many other important ecological, social and economic benefits while the conversion of forests and other natural and working lands causes the emission of significant stored carbon dioxide and eliminates the potential for future sequestration; and

Whereas climate change will strain the electricity and domestic water supplies that are necessary for economic stability and the most basic levels of human well-being and survival in this state; and

- Whereas national and international actions are necessary to fully address
- 2 climate change and ocean acidification; and
- 3 Whereas national actions in the United States are emerging too slowly
- 4 to address the scope, magnitude and urgency of climate change and ocean
- 5 acidification; and
- Whereas many greenhouse gases persist in the atmosphere for millennia,
- 7 meaning that the costs of early policy inaction will be severe; and
- 8 Whereas in the absence of effective national engagement, it is the re-
- 9 sponsibility of the individual states, deemed to be the laboratories of
- 10 progress, to take immediate leadership actions to address climate change and
- 11 ocean acidification; and
- Whereas by exercising a leadership role in addressing climate change and
- 13 ocean acidification, the State of Oregon will position its economy, technol-
- 14 ogy centers, financial institutions and businesses to benefit from the national
- 15 and international efforts that must occur to reduce greenhouse gas emis-
- 16 sions; and
- Whereas by joining together with other leadership jurisdictions similarly
- 18 resolved to address climate change and ocean acidification, Oregon will help
- 19 encourage more states, the federal government and the international com-
- 20 munity to act; and
- 21 Whereas global climate change has a disproportionate effect on impacted
- 22 communities, which typically have fewer resources for adapting to climate
- 23 change and are therefore the most vulnerable to displacement, adverse health
- 24 effects, job loss, property damage and other effects of climate change; and
- 25 Whereas climate change policies can be designed to protect impacted
- 26 communities, rural communities and workers from economic costs and can
- 27 provide cobenefits to and within these communities that include, but are not
- 28 limited to, opportunities for job creation and training, investments in
- 29 infrastructure, affordable housing investment, economic development, air
- 30 quality improvements, energy savings and conservation and increased utili-
- 31 zation of clean energy technologies; and

1	Whereas a key strategy in promoting net reductions of atmospheric car
2	bon dioxide and adapting to climate change is preserving and maintaining
3	the resilient, healthy function of this state's forests and other natural and
4	working lands; and
5	Whereas any climate policy should address leakage to ensure a leve
6	playing field between in-state and out-of-state companies to prevent jobs from
7	leaving this state; and
8	Whereas the climate crisis is pressing; and
9	Whereas it is the intent of the Legislative Assembly to obtain reductions
10	in greenhouse gas emissions through legally binding market-based mech
11	anisms; now, therefore,
12	Be It Enacted by the People of the State of Oregon:
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14	"GREENHOUSE GAS" DEFINED FOR PURPOSES OF
15	AIR QUALITY LAWS
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17	SECTION 1. ORS 468A.005 is amended to read:
18	468A.005. As used in ORS chapters 468, 468A and 468B, unless the context
19	requires otherwise:
20	(1) "Air-cleaning device" means any method, process or equipment which
21	removes, reduces or renders less noxious air contaminants prior to their
22	discharge in the atmosphere.
23	(2) "Air contaminant" means a dust, fume, gas, mist, odor, smoke, vapor
24	pollen, soot, carbon, acid or particulate matter or any combination thereof.
25	(3) "Air contamination" means the presence in the outdoor atmosphere
26	of one or more air contaminants which contribute to a condition of air pol-
27	lution.
28	(4) "Air contamination source" means any source at, from, or by reason
29	of which there is emitted into the atmosphere any air contaminant, regard

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less of who the person may be who owns or operates the building, premises

or other property in, at or on which such source is located, or the facility,

- equipment or other property by which the emission is caused or from which the emission comes.
- (5) "Air pollution" means the presence in the outdoor atmosphere of one or more air contaminants, or any combination thereof, in sufficient quantities and of such characteristics and of a duration as are or are likely to be injurious to public welfare, to the health of human, plant or animal life or to property or to interfere unreasonably with enjoyment of life and property throughout such area of the state as shall be affected thereby.
- 9 (6) "Area of the state" means any city or county or portion thereof or 10 other geographical area of the state as may be designated by the Environ-11 mental Quality Commission.
 - (7) "Greenhouse gas" includes, but is not limited to, carbon dioxide, methane, nitrous oxide, hydrofluorocarbons, perfluorocarbons, sulfur hexafluoride and nitrogen trifluoride.

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STATEWIDE GREENHOUSE GAS EMISSION LIMITS

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- SECTION 2. ORS 468A.205 is repealed.
- 19 <u>SECTION 3.</u> Section 4 of this 2018 Act is added to and made a part 20 of ORS chapter 468A.
- 21 <u>SECTION 4.</u> (1) As used in this section, "statewide greenhouse gas 22 emissions" means:
 - (a) The total annual emissions of anthropogenic greenhouse gases in this state; and
 - (b) All emissions of anthropogenic greenhouse gases from outside this state that are attributable to the generation of electricity that is delivered to and consumed in this state, accounting for transmission and distribution line losses.
 - (2) The Environmental Quality Commission shall adopt by rule:
 - (a) A statewide greenhouse gas emissions reduction goal to, by the year 2025, achieve greenhouse gas levels that are at least 20 percent

1 below 1990 levels;

- (b) A statewide greenhouse gas emissions limit that, for the year 2035, requires greenhouse gas emissions to be reduced to levels that are at least 45 percent below 1990 levels; and
- (c) A statewide greenhouse gas emissions limit that, for the year 2050, requires greenhouse gas emissions to be reduced to levels that are at least 80 percent below 1990 levels.
- (3) This section does not create any additional regulatory authority for an agency of the executive department as defined in ORS 174.112.

JOINT LEGISLATIVE COMMITTEE ON CLIMATE

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- <u>SECTION 5.</u> (1) There is established the Joint Legislative Committee on Climate.
- (2) The joint committee consists of members of the Senate appointed by the President of the Senate and members of the House of Representatives appointed by the Speaker of the House of Representatives.
- (3) The President of the Senate and the Speaker of the House of Representatives shall each appoint one cochair for the joint committee with the duties and powers necessary for the performance of the functions of the offices as the President and the Speaker determine.
- (4) The joint committee has a continuing existence and may meet, act and conduct its business during sessions of the Legislative Assembly or any recess thereof and in the interim between sessions.
- (5) The term of a member shall expire upon the date of the convening of the odd-numbered year regular session of the Legislative Assembly next following the commencement of the member's term.
- 29 (6)(a) If there is a vacancy for any cause, the appointing authority 30 shall make an appointment to become immediately effective.
 - (b) When a vacancy occurs in the membership of the joint com-

- mittee in the interim between odd-numbered year regular sessions, until the vacancy is filled:
- (A) The membership of the joint committee shall be considered not to include the vacant position for the purpose of determining whether a quorum is present; and
- 6 (B) A majority of the remaining members constitutes a quorum.
- (7)(a) Members of the joint committee shall receive an amount equal to that authorized under ORS 171.072 from funds appropriated to the Legislative Assembly for each day spent in the performance of their duties as members of the joint committee or any subcommittee of the joint committee in lieu of reimbursement for in-state travel expenses.
 - (b) Notwithstanding paragraph (a) of this subsection, when engaged in out-of-state travel, members shall be entitled to receive their actual and necessary expenses in lieu of the amount authorized by this subsection. Payment shall be made from funds appropriated to the Legislative Assembly.

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- 18 (8) The joint committee may not transact business unless a quorum 19 is present. Except as provided in subsection (6)(b)(B) of this section, 20 a quorum consists of a majority of joint committee members from the 21 House of Representatives and a majority of joint committee members 22 from the Senate.
 - (9) Action by the joint committee requires the affirmative vote of a majority of joint committee members from the House of Representatives and a majority of joint committee members from the Senate.
- 26 (10) The joint committee may adopt rules necessary for the opera-27 tion of the joint committee.
- 28 (11) The Legislative Policy and Research Director may employ per-29 sons necessary for the performance of the functions of the joint com-30 mittee. The director shall fix the duties and amounts of compensation 31 of the employees. The joint committee shall use the services of con-

- tinuing legislative staff, without employing additional persons, to the greatest extent practicable.
 - (12) All agencies of state government, as defined in ORS 174.111, are directed to assist the joint committee in the performance of the duties of the joint committee and, to the extent permitted by laws relating to confidentiality, to furnish information and advice the members of the joint committee consider necessary to perform their duties.
- 8 SECTION 6. (1) The Joint Legislative Committee on Climate shall:
 - (a) Provide general legislative oversight of policy related to climate, including but not limited to the program established under sections 12 to 19 of this 2018 Act;
 - (b) Examine expenditures and investments of state proceeds from auctions conducted under section 18 of this 2018 Act; and
 - (c) Make recommendations related to the expenditures and investments of state proceeds from auctions conducted under section 18 of this 2018 Act to the Joint Committee on Ways and Means.
 - (2) In developing recommendations under subsection (1)(c) of this section, the Joint Legislative Committee on Climate shall consider the recommendations of the program advisory committee established under section 8 of this 2018 Act and shall solicit and consider the recommendations of the Oregon Global Warming Commission, the Oregon Climate Change Research Institute and the Environmental Justice Task Force.

GREENHOUSE GAS CAP AND INVESTMENT PROGRAM (Program Advisory Committee)

- SECTION 7. Sections 8 to 20 of this 2018 Act and ORS 468A.200 to 468A.260 are added to and made a part of ORS chapter 468A.
- SECTION 8. (1) There is established in the Department of Environmental Quality a program advisory committee consisting of 21 mem-

bers appointed by the Governor as follows:

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- 2 (a) Five members who are recommended to the Governor by the 3 Environmental Justice Task Force;
 - (b) Two members who represent Indian tribes;
- (c) Three members with expertise in the economic drivers in rural communities in this state, including one with expertise in agriculture, one with expertise in forestry and one with expertise in fisheries;
- 8 (d) Three members who represent the interests of business and in-9 dustry, including one who represents covered entities, one who re-10 presents small businesses and one who represents business sectors 11 affected by climate change;
- 12 (e) Two members who represent local governments, including one 13 who represents the interests of cities and one who represents the in-14 terests of counties;
- 15 (f) Two members who represent labor unions;
- 16 (g) Two members who represent environmental organizations, in-17 cluding one with expertise in climate mitigation and one with exper-18 tise in climate resiliency;
 - (h) One member with expertise in climate science; and
- 20 (i) One member with expertise in public health equity.
- 21 (2) In making appointments to the committee, the Governor shall 22 seek to reflect the geographic and demographic diversity of this state's 23 population.
- 24 (3)(a) The term of office of each member is four years, but a mem-25 ber serves at the pleasure of the Governor.
- 26 (b) Before the expiration of the term of a member, the Governor 27 shall appoint a successor whose term begins on January 1 next fol-28 lowing.
- 29 (c) A member is eligible for reappointment.
- 30 (d) If there is a vacancy for any cause, the Governor shall make 31 an appointment to become immediately effective for the unexpired

1 term.

- (4) A majority of the members of the committee constitutes a quo-2 rum for the transaction of business. 3
- (5) The Governor shall appoint one of the members of the commit-4 tee to serve as chairperson. 5
- (6) A member of the committee is entitled to actual and necessary 6 travel and other expenses as provided in ORS 292.495.
- (7) The department shall provide the committee with necessary staff 8 support. 9
- (8) All agencies of the executive department as defined in ORS 10 174.112 are directed to assist the committee in the performance of its 11 duties and, to the extent permitted by laws relating to confidentiality, 12 to furnish such information and advice as the members of the com-13 mittee consider necessary to perform their duties. 14
- SECTION 9. Notwithstanding the term of office specified by section 15 8 of this 2018 Act, of the members first appointed to the program ad-16 visory committee established under section 8 of this 2018 Act: 17
- (1) Five shall serve for a term ending January 1, 2020. 18
- (2) Five shall serve for a term ending January 1, 2021. 19
- (3) Five shall serve for a term ending January 1, 2022. 20
- 21 (4) Six shall serve for a term ending January 1, 2023.
- SECTION 10. (1) The program advisory committee established under 22 section 8 of this 2018 Act shall: 23
- (a) Advise the Environmental Quality Commission, the Department 24 of Environmental Quality and other relevant state agencies on the 25 development and implementation of rules for the program established 26 under sections 12 to 19 of this 2018 Act; and 27
- (b) Advise the Governor, the Oregon Department of Administrative 28 Services, the Department of Transportation, the Public Utility Com-29 mission and other relevant state agencies on the development and 30 implementation of rules for the program established under sections 12 31

- to 19 of this 2018 Act and on the expenditures and investments of state proceeds from auctions conducted under section 18 of this 2018 Act.
- (2) The program advisory committee may conduct studies, request information and provide other advice related to the program established under sections 12 to 19 of this 2018 Act and the expenditures and investments of state proceeds from auctions conducted under section 18 of this 2018 Act as necessary to provide advice as described in subsection (1) of this section.
 - (3)(a) The program advisory committee shall prepare a biennial report that includes:
 - (A) The recommendations of the committee for the expenditures and investments of state proceeds from auctions conducted under section 18 of this 2018 Act that are deposited in the Climate Investments Fund established under section 28 of this 2018 Act and in the Transportation Decarbonization Investments Fund established under section 29 of this 2018 Act; and
 - (B) The recommendations of the committee, which may include recommendations for legislation, regarding the effectiveness of implementation of sections 12 to 19, 27 to 32, 33 and 34 of this 2018 Act.
 - (b) The committee shall submit the report required by this subsection to:
 - (A) The interim committees of the Legislative Assembly related to climate, in the manner provided by ORS 192.245; and
 - (B) The Governor by July 1 of each even-numbered year for consideration by the Governor during the preparation of the Governor's budget.

(Statement of Purposes)

SECTION 11. (1) The Legislative Assembly finds and declares that the purposes of the program established under sections 12 to 19 of this

- 1 2018 Act and the investments provided for in sections 27 to 32, 33 and 34 of this 2018 Act are to reduce greenhouse gas emissions consistent 2 with the statewide greenhouse gas emissions limits established under 3 section 4 of this 2018 Act and to promote carbon sequestration and adaptation and resilience by this state's natural and working lands, 5 communities and economy in the face of climate change and ocean 6 acidification. 7
- (2) Sections 12 to 19 of this 2018 Act and the rules adopted pursuant 8 to sections 12 to 19 of this 2018 Act: 9
- (a) May not be interpreted to limit the authority of any state 10 agency to adopt and implement measures to reduce greenhouse gas 11 12 emissions; and
 - (b) Shall be interpreted in a manner consistent with federal law.

(Greenhouse Gas Cap and Market-Based Compliance Mechanism) 15

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17 SECTION 12. Definitions. As used in ORS 468A.200 to 468A.260 and sections 8 to 19 of this 2018 Act: 18

- (1) "Aggregation" means an approach for qualifying and quantifying 19 offset projects that allows for the grouping together of two or more geographically or temporally separate activities that result in reductions or removals of greenhouse gases in a similar manner.
- (2) "Allocation of electricity" has the meaning given that term in 23 ORS 757.518. 24
- (3) "Allowance" means a tradable authorization to emit one metric 25 ton of carbon dioxide equivalent. 26
- (4) "Annual allowance budget" means the number of allowances 27 available to be allocated during one year of the program established 28 under sections 12 to 19 of this 2018 Act. 29
- (5) "Carbon dioxide equivalent" means the amount of carbon dioxide 30 by weight that would produce the same global warming impact as a 31

- 1 given weight of another greenhouse gas, based on considerations in-
- 2 cluding but not limited to the best available science, including infor-
- 3 mation from the Intergovernmental Panel on Climate Change.
- 4 (6) "Coal-fired resource" has the meaning given that term in ORS 5 757.518.
- 6 (7) "Compliance instrument" means one allowance or one offset 7 credit that may be used to fulfill a compliance obligation.
- 8 (8) "Compliance obligation" means the quantity of regulated emissions for which a covered entity must submit compliance instruments to the Department of Environmental Quality during a compliance period.
- 12 (9) "Consumer-owned utility" has the meaning given that term in 13 ORS 757.270.
- 14 (10) "Covered entity" means a person that is designated by the En-15 vironmental Quality Commission as subject to the program established 16 under sections 12 to 19 of this 2018 Act.
- 17 (11) "Direct environmental benefits in this state" means:
- 18 (a) A reduction in or avoidance of emissions of any air contaminant 19 in this state other than a greenhouse gas;
- 20 **(b)** A reduction in or avoidance of pollution of any of the waters 21 of the state, as the terms "pollution" and "the waters of the state" are 22 defined in ORS 468B.005; or
- (c) An improvement in the health of natural and working lands in this state.
- 25 (12) "Electric company" has the meaning given that term in ORS 757.600.
- 27 (13) "Electricity service supplier" has the meaning given that term 28 in ORS 757.600.
- 29 (14) "General market participant" means a person that:
- 30 (a) Is a registered entity;
- 31 (b) Is not a covered entity or an opt-in entity; and

- 1 (c) Intends to purchase, hold, sell or voluntarily surrender compliance instruments. 2
- (15) "Impacted communities" means communities most at risk of 3 being disproportionately impacted by climate change as designated by the Environmental Quality Commission under section 20 of this 2018 5 Act. 6
- (16) "Leakage" means a reduction in greenhouse gas emissions 7 within this state that is counteracted by an increase in greenhouse gas 8 emissions outside this state. 9
- (17) "Natural and working lands" means: 10
- (a) Land that is actively used by an agricultural owner or operator 12 for an agricultural operation that includes, but need not be limited to, active engagement in farming or ranching;
- (b) Land producing forest products; 14

- (c) Lands consisting of forests, grasslands, deserts, freshwater and 15 riparian systems, wetlands, coastal and estuarine areas, watersheds, 16 wildlands or wildlife habitat; or 17
- (d) Lands used for recreational purposes such as parks, urban and 18 community forests, trails, greenbelts and other similar open space 19 land. 20
- (18) "Natural gas utility" means a natural gas utility regulated by 21 the Public Utility Commission under ORS chapter 757. 22
- (19) "Offset credit" means a tradable credit generated through an 23 offset project that represents a greenhouse gas emissions reduction 24 or removal of one metric ton of carbon dioxide equivalent. 25
- (20) "Offset project" means a project that reduces or removes 26 greenhouse gas emissions that are not regulated emissions. 27
- (21) "Opt-in entity" means a person that is not designated as a 28 covered entity by the Environmental Quality Commission and that 29 voluntarily chooses to participate in the program established under 30 sections 12 to 19 of this 2018 Act as if the entity were a covered entity. 31

- 1 (22) "Registered entity" means a covered entity, opt-in entity or 2 general market participant that has successfully registered to partic-3 ipate in the program established under sections 12 to 19 of this 2018 4 Act.
- 15 (23) "Regulated emissions" means the verified greenhouse gas 16 emissions reported by or assigned to a covered entity or opt-in entity 17 under ORS 468A.280 that the commission determines by rule are 18 greenhouse gas emissions regulated under sections 12 to 19 of this 2018 19 Act.
- 10 (24) "Surrender" means to transfer a compliance instrument to the 11 Department of Environmental Quality:
- 12 (a) To satisfy a compliance obligation or an adjusted compliance 13 obligation; or
- 14 (b) On a voluntary basis.
- SECTION 13. Adoption of program; general provisions. (1) The En-15 vironmental Quality Commission shall, by rule, adopt a program that 16 places a cap on the total anthropogenic greenhouse gas emissions by 17 all covered entities through setting annual allowance budgets and that 18 provides a market-based mechanism for covered entities to demon-19 strate compliance with the program. In adopting the program required 20 21 by this section, the commission shall set an annual allowance budget for the calendar year 2021, and a schedule of annual allowance budgets 22 that decline by a predetermined rate each calendar year until 2050. The 23 schedule of annual allowance budgets must reflect the total 24 anthropogenic greenhouse gas emissions from all covered entities as 25 a proportionate share of statewide greenhouse gas emissions, as de-26 fined in section 4 of this 2018 Act, that must be reduced to prevent 27 exceedance of the statewide greenhouse gas emissions limits estab-28 lished under section 4 of this 2018 Act. 29
- 30 (2) The commission shall designate persons as covered entities as 31 follows:

- (a) The commission shall designate a person in control of an air contamination source for which a permit is issued pursuant to ORS 468.065, 468A.040 or 468A.155 as a covered entity if the annual regulated emissions attributable to the air contamination source meet or exceed 25,000 metric tons of carbon dioxide equivalent. The commission shall exempt from regulation under sections 12 to 19 of this 2018 Act the methane emissions from a landfill that are demonstrated to have been recaptured and used for the generation of renewable energy, including but not limited to electricity, transportation fuels or heat.
 - (b) For the purpose of regulating persons that import, sell, allocate or distribute for use in this state electricity generated outside this state, and unless the commission determines that a method exists for regulating persons described in this paragraph that is more accurate or efficient or that better enables the state to pursue linkage agreements under section 19 of this 2018 Act, the commission shall:

- (A) Designate an electric company or a consumer-owned utility as a covered entity if the regulated emissions that are attributable to the generation of electricity for which the electric company or consumer-owned utility is the load serving entity meet or exceed 25,000 metric tons of carbon dioxide equivalent.
- (B) Designate an electricity service supplier as a covered entity for the purpose of addressing regulated emissions attributable to the electricity service supplier.
 - (c) The commission shall, for the purpose of regulating persons that import, sell or distribute for use in this state fuel that emits greenhouse gases when combusted:
 - (A) Designate a natural gas marketer as a covered entity for the purpose of addressing annual regulated emissions that are attributable to the combustion of natural gas that is sold by the natural gas marketer for use in this state by air contamination sources that are not designated as covered entities under paragraph (a) of this sub-

1 section.

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- (B) Designate a natural gas utility as a covered entity for the purpose of addressing annual regulated emissions that are attributable to
 the combustion of natural gas that the natural gas utility imports,
 sells or distributes for use in this state and that are not emissions
 accounted for through the regulation of air contamination sources
 under paragraph (a) of this subsection or natural gas marketers under
 subparagraph (A) of this paragraph.
- 9 (C) Designate as covered entities persons not described in subpara10 graphs (A) and (B) of this paragraph as necessary to address regulated
 11 emissions that are attributable to the combustion of fuel that is im12 ported, sold or distributed for use in this state. For purposes of this
 13 subparagraph, the commission:
 - (i) May exclude from designation as a covered entity any person that imports in a calendar year less than a de minimis amount of gasoline and diesel fuel, in total, as determined by the commission by rule. Gasoline and diesel fuel imported by persons that are related or share common ownership or control shall be aggregated in determining whether a person may be excluded under this sub-subparagraph.
- 20 (ii) Shall exclude from regulated emissions the greenhouse gas 21 emissions from the combustion of fuel that is demonstrated to have 22 been used as watercraft or aviation fuel.
- 23 (3) The commission shall adopt rules for the market-based compli-24 ance mechanism required by subsection (1) of this section that include, 25 but need not be limited to:
- 26 (a) Criteria for the allocation of allowances pursuant to section 16 27 of this 2018 Act;
- 28 (b) Standards, pursuant to section 17 of this 2018 Act, for offset projects and for covered entities to use offset credits;
- 30 (c) Rules for the administration of auctions of allowances pursuant 31 to section 18 of this 2018 Act;

1 (d) Rules allowing for the trading of compliance instruments;

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- 2 (e) Rules allowing opt-in entities and general market participants 3 to participate in the market-based compliance mechanism; and
 - (f) Compliance periods, standards for calculating compliance obligations and procedures for covered entities to demonstrate compliance with the compliance obligations.
- 7 (4) The commission shall require a covered entity or opt-in entity to surrender to the Department of Environmental Quality a quantity 8 of compliance instruments equal to the covered entity's or opt-in 9 entity's compliance obligation no later than the surrender date speci-10 fied by the commission by rule or order. In addition to any penalty 11 12 provided by law, rules adopted by the commission may require a covered entity or opt-in entity that fails to timely surrender to the de-13 partment a sufficient quantity of compliance instruments to meet a 14 compliance obligation to surrender to the department an adjusted 15 compliance obligation. 16
- (5)(a) All covered entities, opt-in entities and general market participants must register as registered entities to participate in the program established under sections 12 to 19 of this 2018 Act.
- 20 (b) The commission shall adopt by rule registration requirements 21 and any additional requirements necessary for registered entities to 22 participate in auctions administered pursuant to section 18 of this 2018 23 Act.
- (c) The commission may adopt a schedule of fees for registration under this subsection. Fees must be reasonably calculated not to exceed the costs to the department in administering sections 8 to 20 of this 2018 Act.
- SECTION 14. Temporary exemption for certain emissions. (1) Annual verified greenhouse gas emissions reported or assigned under ORS 468A.280 that are emissions of hydrofluorocarbons, perfluorocarbons, sulfur hexafluoride, nitrogen trifluoride or other

- 1 fluorinated greenhouse gases generated during semiconductor and re-
- 2 lated device manufacturing are exempt from regulation under sections
- 3 12 to 19 of this 2018 Act and rules adopted under sections 12 to 19 of
- 4 this 2018 Act.
- 5 (2) This section applies to annual verified greenhouse gas emissions
- 6 reported or assigned under ORS 468A.280 for the period beginning
- 7 January 1, 2021, and ending December 31, 2025.
- 8 SECTION 15. Section 14 of this 2018 Act is repealed on January 2,
- 9 **2026.**

- SECTION 16. Allocation of allowances. (1) The Department of En-
- 11 vironmental Quality shall allocate a percentage of allowances from
- 12 each annual allowance budget to be distributed directly into an al-
- 13 lowance price containment reserve designed to assist in containing
- 14 compliance costs for covered entities.
- 15 (2) The Environmental Quality Commission shall, in consultation
- 16 with the Public Utility Commission, adopt rules for distributing al-
- 17 lowances to covered entities that are electric companies and natural
- 18 gas utilities. Rules adopted under this subsection must:
- 19 (a) Require the department to allocate allowances for direct dis-
- 20 tribution at no cost to electric companies and, except as provided for
- 21 in paragraph (b) of this subsection, require the electric companies to
- 22 consign all directly distributed allowances to the state to be auctioned
- 23 pursuant to section 18 of this 2018 Act;
- 24 (b) Taking into consideration the interaction of sections 12 to 19 of
- 25 this 2018 Act with the provisions of ORS 469A.005 to 469A.210 and
- 26 757.518, allow an electric company to surrender as compliance instru-
- 27 ments a portion of the allowances directly distributed to the electric
- 28 company under paragraph (a) of this subsection that reflects
- 29 greenhouse gas emissions from coal-fired resources in the electric
- 30 company's allocation of electricity;
 - (c) Require the department to allocate allowances for direct dis-

- tribution at no cost to a natural gas utility and require the natural gas utility to consign the directly distributed allowances to the state to be auctioned pursuant to section 18 of this 2018 Act; and
 - (d) Include a methodology for determining the allocation for distribution directly to covered entities described in this subsection that, to the extent feasible, is based on the following principles:
 - (A) The direct distribution to a covered entity during the calendar year 2021 should represent an amount equal to 100 percent of the covered entity's proportionate share of regulated emissions during representative calendar years prior to 2018; and
 - (B) The direct distribution received by a covered entity under this subsection during calendar years subsequent to 2021 should decline annually at a rate equal to the predetermined rate of decline for annual allowance budgets adopted under section 13 of this 2018 Act.
 - (3)(a) The department shall allocate allowances for direct distribution at no cost to a covered entity that is a consumer-owned utility. The Environmental Quality Commission may adopt rules allowing for a consumer-owned utility to consign directly distributed allowances to the state to be auctioned pursuant to section 18 of this 2018 Act. Auction proceeds from the sale of allowances consigned to the state for auction under this subsection must be used by the consumer-owned utility for the benefit of ratepayers, consistent with the purposes stated in section 11 of this 2018 Act and as further required by the governing body of the consumer-owned utility.
 - (b) In determining the allocation for a consumer-owned utility, the department shall employ a methodology based on the principles set forth in subsection (2)(d) of this section.
- (c) The governing body of a consumer-owned utility that receives directly distributed allowances under this subsection shall, no later than September 15 of each even-numbered year, submit a report to the Joint Legislative Committee on Climate on the uses by the

- 1 consumer-owned utility of the directly distributed allowances. The report must include, but not be limited to, a description of the uses by 2 the consumer-owned utility of auction proceeds from the sale of al-3 lowances consigned to the state for auction under this subsection. 4
- (4)(a) In order to mitigate leakage, the commission shall adopt rules 5 for allocating allowances for direct distribution at no cost to covered entities that are engaged in emissions-intensive, trade-exposed processes. The department shall hire or contract with a third-party organization to assist the commission and the department in gathering data and conducting analysis as necessary to implement the provisions of this subsection.
 - (b) Rules adopted under this subsection must utilize an outputbased benchmarking methodology for determining the allocation for a covered entity. The methodology must:
 - (A) Apply, for each emissions-intensive, trade-exposed process, an emissions efficiency benchmark that equals up to 90 percent of the average regional emissions intensity per unit of output from that process, based on greenhouse gas emissions data from representative years prior to 2018; and
 - (B) Require the allocation to a covered entity to decline annually at a rate equal to the predetermined rate of decline for annual allowance budgets adopted under section 13 of this 2018 Act.
 - (c) A covered entity shall receive an allocation under this subsection if the covered entity is classified as being engaged in one or more of the processes described by the following industry descriptions and codes in the North American Industry Classification System:
 - (A) Cement Manufacturing, code 327310.

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- (B) Other Crushed and Broken Stone Mining and Quarrying, code 28 212319. 29
- (C) Frozen Fruit, Juice and Vegetable Manufacturing, code 311411. 30
- (D) Frozen Specialty Food Manufacturing, code 311412. 31

- 1 (E) Dried and Dehydrated Food Manufacturing, code 311423.
- 2 (F) Iron and Steel Mills and Ferroalloy Manufacturing, code 331110.
- 3 (G) Other Basic Inorganic Chemical Manufacturing, code 325180.
- 4 (H) All Other Plastics Product Manufacturing, code 326199.
- 5 (I) Mineral Wool Manufacturing, code 327993.
- 6 (J) Polystyrene Foam Product Manufacturing, code 326140.
- 7 (K) Glass Container Manufacturing, code 327213.
- 8 (L) Ethyl Alcohol Manufacturing, code 325193.
- 9 (M) Reconstituted Wood Product Manufacturing, code 321219.
- 10 (N) Gypsum Product Manufacturing, code 327420.
- 11 **(O) Pulp Mills, code 322110.**
- (P) Paper (except Newsprint) Mills, code 322121.
- (Q) Paperboard Mills, code 322130.
- 14 (d) The commission shall, by the year 2024 and once every three
- 15 years thereafter, conduct a review of rules adopted under this sub-
- 16 section and any updated data and analysis to determine whether up-
- 17 dates to the rules are necessary to:
- 18 (A) Mitigate leakage by covered entities engaged in emissions-
- 19 intensive, trade-exposed processes; or
- 20 (B) Prevent allocation to covered entities of allowances under this
- 21 section that are in excess of the allocation necessary to mitigate
- 22 leakage.
- 23 (e) In addition to and not in lieu of the review required by para-
- 24 graph (d) of this subsection, the commission may update the list of
- 25 processes in paragraph (c) of this subsection by rule if a covered entity
- 26 makes a proposal to the commission that an update to the list is nec-
- 27 essary to mitigate leakage.
- 28 (f) A covered entity that is a fossil fuel distribution and storage
- 29 facility or infrastructure, or an electric generating unit, may not re-
- 30 ceive an allocation under this subsection.
- 31 (5) After making all allocations provided for in subsections (1) to

- 1 (4) of this section, the department shall allocate all remaining allow-
- 2 ances in the annual allowance budget to be distributed to an auction
- 3 holding account for auction pursuant to section 18 of this 2018 Act.
- 4 SECTION 17. Offset projects. (1) Offset projects:
- (a) Must be located in the United States or in a jurisdiction with which the Environmental Quality Commission has entered into a linkage agreement pursuant to section 19 of this 2018 Act;
 - (b) Must not be otherwise required by law; and

- 9 (c) Must result in greenhouse gas emissions reductions or removals 10 that:
- 11 (A) Are real, permanent, quantifiable, verifiable and enforceable; 12 and
- 13 **(B)** Are in addition to greenhouse gas emissions reductions or re-14 movals otherwise required by law and any other greenhouse gas 15 emissions reductions or removals that would otherwise occur.
- (2)(a) A total of no more than eight percent of a covered entity's compliance obligation may be met by surrendering offset credits. A total of no more than four percent of a covered entity's compliance obligation may be met by surrendering offset credits that are sourced from offset projects that do not provide direct environmental benefits in this state.
- (b)(A) The commission may by rule adopt additional restrictions on the number of offset credits that may be surrendered by a covered entity that is an air contamination source that is geographically located in an impacted community if:
- (i) The geographic area within which the air contamination source is located is also a nonattainment area or an attainment area projected by the Department of Environmental Quality to exceed air quality standards within five years and the air contamination source substantially contributes to or causes the nonattainment or projected nonattainment of air quality standards; or

- 1 (ii) The air contamination source is individually causing an 2 exceedance of air quality standards.
 - (B) Additional restrictions adopted under this paragraph may include, but need not be limited to, restrictions that prohibit an air contamination source described in this paragraph from surrendering offset credits to meet a compliance obligation.
 - (3) In adopting rules governing offset projects and covered entities' use of offset credits, the commission shall:
 - (a) Take into consideration standards, rules or protocols for offset projects and offset credits established by other states, provinces and countries with programs comparable to the program established under sections 12 to 19 of this 2018 Act;
 - (b) Encourage opportunities for the development of offset projects in this state by adopting offset protocols that must include, but need not be limited to, protocols that make use of aggregation or other mechanisms to reduce transaction costs related to the development of offset projects;
 - (c) Consult with and consider the recommendations of the advisory committee required by subsection (4) of this section, the State Department of Agriculture, the State Board of Forestry, the Environmental Justice Task Force and other relevant state agencies; and
 - (d) Adopt by rule a process for the Department of Environmental Quality to investigate and invalidate issued offset credits as necessary to uphold the environmental integrity of the program established under sections 12 to 19 of this 2018 Act.
 - (4) The Director of the Department of Environmental Quality shall appoint a compliance offsets protocol advisory committee to aid and advise the commission in adopting and updating rules governing offset projects and covered entities' use of offset credits. The advisory committee shall provide guidance to the commission in developing and updating offset protocols for the purposes of increasing offset projects

- with direct environmental benefits in this state while prioritizing off-
- 2 set projects that benefit impacted communities, Indian tribes and na-
- 3 tural and working lands. The director shall appoint at least one
- 4 member to the advisory committee from each of the following groups:
- 5 (a) Scientists:
- 6 **(b) Public health experts;**
- 7 (c) Carbon market experts;
- 8 (d) Representatives of Indian tribes;
- 9 (e) Environmental justice advocates;
- 10 (f) Labor and workforce representatives;
- 11 (g) Forestry experts;
- 12 (h) Agriculture experts;
- 13 (i) Environmental advocates;
- 14 (j) Conservation advocates; and
- 15 (k) Dairy experts.
- SECTION 18. Auctions. (1) Except as provided in subsection (6) of
- 17 this section, auctions of allowances are open to registered entities.
- 18 (2) The Department of Environmental Quality shall hold auctions
- 19 at least annually.
- 20 (3) The department may engage:
- 21 (a) A qualified, independent auction administrator to administer
- 22 auctions; or
- 23 (b) A qualified financial services administrator to conduct financial
- 24 transactions related to the auction.
- 25 (4) The department shall issue notice for an upcoming auction prior
- 26 to the auction.
- 27 (5) The Environmental Quality Commission shall:
- 28 (a) Set an auction floor price for the year 2021 and a schedule for
- 29 the floor price to increase by a predetermined amount each calendar
- 30 year; and
- 31 (b) Take actions to minimize the potential for market manipulation

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- and to guard against bidder collusion, including but not limited to specifying as holding limits the maximum number of allowances that may be held for use or trade by a registered entity at any time.
 - (6) Reserve auctions of allowances from the allowance price containment reserve shall be conducted separately from the auction of other allowances for the purpose of addressing high costs of compliance instruments. Allowances unsold at a reserve auction must be made available again at future reserve auctions. Only covered entities may participate in reserve auctions.
 - (7) The proceeds of an auction shall be transferred as follows:
 - (a) Auction proceeds from the sale of allowances consigned to the state for auction shall be transferred to the electric company, natural gas utility or consumer-owned utility that consigned the allowances.
 - (b) Auction proceeds payable to the state shall be transferred to the State Treasurer to be deposited in the Auction Proceeds Distribution Fund established under section 26 of this 2018 Act.
- SECTION 19. Linkage with market-based compliance mechanisms in other jurisdictions. (1) In adopting and implementing rules under sections 12 to 19 of this 2018 Act, the Environmental Quality Commission and the Department of Environmental Quality shall:
- 21 (a) Consider market-based compliance mechanisms designed to re-22 duce greenhouse gas emissions in other jurisdictions; and
- 23 (b) Implement the program established under sections 12 to 19 of 24 this 2018 Act in a manner that:
- 25 (A) Avoids double counting of emissions or emissions reductions; 26 and
- 27 (B) Enables the state to pursue linkage agreements pursuant to this 28 section with other jurisdictions.
- 29 (2) The commission may not link the market-based compliance 30 mechanism established pursuant to sections 12 to 19 of this 2018 Act 31 and rules adopted under sections 12 to 19 of this 2018 Act with the

- market-based compliance mechanism of any other jurisdiction unless the commission notifies the Governor that the commission intends to link the market-based compliance mechanism and the Governor makes the following findings:
 - (a) The jurisdiction with which the commission proposes to link has adopted program requirements for greenhouse gas reductions, including but not limited to requirements for offsets, that are equivalent to or stricter than those required by sections 12 to 19 of this 2018 Act;
 - (b) Under the proposed linkage, the State of Oregon is able to enforce sections 12 to 19 of this 2018 Act against any entity subject to regulation under sections 12 to 19 of this 2018 Act and against any entity located within the linking jurisdiction to the maximum extent permitted under the United States and Oregon Constitutions;
 - (c) The proposed linkage provides for enforcement of applicable laws by the commission or by the linking jurisdiction of program requirements that are equivalent to or stricter than those required by sections 12 to 19 of this 2018 Act; and
 - (d) The proposed linkage and any related engagement by the State of Oregon of an independent organization to provide administrative or technical services to support implementation of sections 12 to 19 of this 2018 Act shall not impose any significant liability on the state or any state agency for any failure associated with the linkage.
 - (3) The Governor shall issue findings pursuant to subsection (2) of this section within 45 days of receiving a notice from the commission that the commission intends to link the market-based compliance mechanism and shall provide the findings to the Legislative Assembly. The Governor, in making the findings, shall consider the advice of the Attorney General. Findings issued pursuant to subsection (2) of this section are not subject to judicial review.

(Methodology for Designating Impacted Communities)

- 1 SECTION 20. (1) The Environmental Quality Commission, by rule and in consultation with the Portland State University Population 2 Research Center, the Oregon Health Authority, the program advisory 3 committee established under section 8 of this 2018 Act and other relevant state agencies and local agencies and officials, shall designate impacted communities, as defined in section 12 of this 2018 Act, by 6 census tract. The commission shall designate impacted communities 7 based on a methodology that takes into consideration geographic, 8 socioeconomic, public health and environmental hazard criteria. The 9 commission may designate as impacted communities areas that in-10 clude, but are not limited to: 11
 - (a) Areas with above average concentrations of low income households, high unemployment, low levels of homeownership, high rent burden, sensitive populations or residents with low levels of educational attainment.
 - (b) Areas disproportionately affected by environmental pollution and other hazards that can lead to negative public health effects, exposure or environmental degradation.
 - (2) The methodology required by this section must give greater weight to those criteria that the commission determines are the most accurate predictors of vulnerability to the impacts of climate change and ocean acidification.
 - (3) The commission shall review and update the methodology required by this section and the designation of impacted communities a minimum of once every five years.

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(Department of Environmental Quality Program Development Fee)

- 29 <u>SECTION 21.</u> Section 22 of this 2018 Act is added to and made a part of ORS chapter 468A.
- 31 **SECTION 22.** (1) In addition to and not in lieu of any other fee re-

- - (2) Fees collected under this section shall be deposited into the State Treasury to the credit of an account of the department. Moneys deposited under this subsection are continuously appropriated to the department for the payment of expenses of the department and the Environmental Quality Commission in developing and preparing for implementation of sections 8 to 20 of this 2018 Act.
 - (3) A person described in subsection (1) of this section shall pay to the department the fee required under this section no later than 30 days after the date of the invoice issued by the department for the fee.
 - (4) The commission may adopt rules necessary to implement the provisions of this section, including but not limited to rules imposing a penalty for failure to pay, substantial underpayment of or late payment of the fee required by this section.
- 22 <u>SECTION 23.</u> Section 22 of this 2018 Act is repealed on January 2, 2021.

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(Auction Proceeds Investment)

- 27 <u>SECTION 24.</u> Section 25 of this 2018 Act is added to and made a part 28 of ORS chapter 757.
- 29 SECTION 25. (1) As used in this section:
- 30 (a) "Auction proceeds" means revenue transferred to an electric 31 company or natural gas utility under section 18 of this 2018 Act from

- 1 the sale of allowances that the electric company or natural gas utility
- 2 consigned to the state for auction, pursuant to the program estab-
- 3 lished by the Environmental Quality Commission under sections 12 to
- 4 19 of this 2018 Act.

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- 5 (b) "Electric company" has the meaning given that term in ORS 6 757.600.
- 7 (c) "Natural gas utility" means a natural gas utility regulated by 8 the Public Utility Commission under this chapter.
 - (2) Auction proceeds received by an electric company or natural gas utility must be spent within the service territory of the electric company or natural gas utility and must be used only for activities that serve to reduce greenhouse gas emissions, as defined in ORS 468A.005, or to stabilize or reduce energy bills for customers.
- 14 (3) An electric company or natural gas utility shall use the auction 15 proceeds for activities that benefit the following customers, in the 16 following order:
- 17 (a) Low-income residential customers, including but not limited to low-income residential customers that are tenants.
- (b) All other customers, including residential customers, small commercial customers and energy intensive industrial customers that are not covered entities receiving allowances directly allocated at no cost under section 16 of this 2018 Act.
 - (4)(a) An electric company or natural gas utility shall prioritize the use of auction proceeds for bill assistance, weatherization and energy efficiency measures. Except as provided in paragraph (b) of this subsection, auction proceeds returned to customers as bill assistance must be returned in a nonvolumetric manner.
- (b) An electric company or natural gas utility shall expend a portion of the auction proceeds received by the electric company or natural gas utility each year to fund volumetric bill assistance to low-income residential customers.

- 1 (5) The Public Utility Commission shall, pursuant to ORS 756.040
- 2 and in consultation with the Housing and Community Services De-
- 3 partment and the program advisory committee established under sec-
- 4 tion 8 of this 2018 Act, adopt rules for the implementation and
- 5 enforcement of this section.
- 6 SECTION 26. (1) The Auction Proceeds Distribution Fund is estab-
- 7 lished in the State Treasury, separate and distinct from the General
- 8 Fund.
- 9 (2) The Auction Proceeds Distribution Fund shall consist of moneys
- 10 transferred to the fund under section 18 of this 2018 Act. Interest
- 11 earned by the fund shall be credited to the fund.
- 12 (3) Subject to subsection (4) of this section, the Department of En-
- 13 vironmental Quality shall certify the amount of moneys available for
- 14 distribution in the Auction Proceeds Distribution Fund and distribute
- 15 the moneys as follows:
- 16 (a) All moneys that constitute revenues described in Article IX,
- 17 section 3a (1), of the Oregon Constitution, must be transferred to the
- 18 Transportation Decarbonization Investments Fund; and
- 19 (b) Of the moneys remaining after the transfer under paragraph (a)
- 20 of this subsection:
- 21 (A) Eighty-five percent must be transferred to the Oregon Climate
- 22 Investments Fund; and
- 23 (B) Fifteen percent must be transferred to the Just Transition
- 24 Fund.

- 25 (4) The Department of Environmental Quality shall consult with the
- 26 Department of Transportation in determining the amount of moneys
- 27 to be transferred under subsection (3)(a) of this section.
- SECTION 27. As used in sections 27 to 32 of this 2018 Act:
- 29 (1) "Impacted communities" has the meaning given that term in
- 30 section 12 of this 2018 Act.
 - (2) "Metropolitan planning organization" has the meaning given

1 that term in ORS 197.629.

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- 2 (3) "Natural and working lands" has the meaning given that term 3 in section 12 of this 2018 Act.
- 4 (4) "Regional transportation plan" has the meaning given that term 5 in ORS 184.899.
- SECTION 28. (1) The Climate Investments Fund is established in the
 State Treasury, separate and distinct from the General Fund. Moneys
 in the Climate Investments Fund are continuously appropriated to the
 Oregon Department of Administrative Services to be distributed by the
 department as provided in this section. The fund shall consist of
 moneys deposited in the fund under section 26 of this 2018 Act. Interest
 earned by the fund shall be credited to the fund.
 - (2) Moneys in the Climate Investments Fund may be used only for projects, programs and activities that further the purposes stated in section 11 of this 2018 Act.
- 16 (3) The Legislative Assembly shall allocate the moneys deposited in 17 the fund subject to section 30 of this 2018 Act. Of the moneys deposited 18 in the fund each biennium:
- 19 (a) Sixty percent must be allocated for projects, programs or ac-20 tivities that are to the benefit of or geographically located in impacted 21 communities;
 - (b) Twenty percent must be allocated for projects, programs or activities that represent investments in natural and working lands; and
- (c) Twenty percent may be allocated for any projects, programs or activities that meet the requirements of subsection (2) of this section, as further described in section 30 of this 2018 Act, regardless of whether a program, project or activity funded under this paragraph is described in paragraph (a) or (b) of this subsection.
- 29 (4) Of the moneys allocated by the Legislative Assembly under 30 subsection (3)(a) of this section, at least 33 percent must be allocated 31 for activities that benefit rural areas that are designated as impacted

- communities. For purposes of this subsection, "rural area" means an area located entirely outside of the acknowledged Portland Metropolitan Area Regional Urban Growth Boundary and the acknowledged urban growth boundaries of cities with populations of 30,000 or more.
- 5 (5) The department may perform activities necessary to ensure that
 6 recipients of moneys distributed from the Climate Investments Fund
 7 comply with applicable requirements. If the department determines
 8 that a recipient has not complied with applicable requirements, the
 9 department may order the recipient to refund all moneys distributed
 10 from the fund. Moneys refunded pursuant to this subsection shall be
 11 credited to the fund.
- 12 SECTION 29. (1) The Transportation Decarbonization Investments Fund is established in the State Treasury, separate and distinct from 13 the Fund. General Interest earned bv the **Transportation** 14 Decarbonization Investments Fund shall be credited to the fund. 15 Moneys in the fund are continuously appropriated to the Oregon De-16 partment of Administrative Services to be distributed by the depart-17 ment as provided in this section. 18
- 19 (2) The fund shall consist of moneys deposited in the fund under 20 section 26 of this 2018 Act.
 - (3) Moneys deposited in the fund shall be used only:

- 22 (a) For the uses stated in Article IX, section 3a, of the Oregon 23 Constitution; and
- 24 (b) For activities that further the purposes stated in section 11 of 25 this 2018 Act.
- (4) The Legislative Assembly shall allocate the moneys deposited in the fund subject to section 30 of this 2018 Act. At least 60 percent of the moneys deposited in the fund each biennium must be allocated for purposes that benefit impacted communities.
- 30 (5) The department may perform activities necessary to ensure that 31 recipients of moneys distributed from the Transportation

- Decarbonization Investments Fund comply with applicable requirements. If the department determines that a recipient has not complied
- 3 with applicable requirements, the department may order the recipient
- 4 to refund all moneys distributed from the fund. Moneys refunded
- 5 pursuant to this subsection shall be credited to the fund.

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- SECTION 30. (1) Moneys deposited in the Climate Investments Fund and moneys deposited in the Transportation Decarbonization Investments Fund shall be allocated, where applicable to the extent feasible, cost-effective and consistent with law, to support the purposes stated in section 11 of this 2018 Act and to:
 - (a) Complement efforts to achieve and maintain local air quality;
 - (b) Provide opportunities for Indian tribes, members of impacted communities and businesses owned by women or members of minority groups to participate in and benefit from statewide efforts to reduce greenhouse gas emissions;
- 16 (c) Make use of domestically produced products to the maximum 17 extent feasible; or
- 18 (d) Promote low carbon economic development opportunities and 19 creation of jobs that sustain living wages.
- 20 (2) Moneys may be allocated from the Climate Investments Fund 21 for investments that may include, but need not be limited to, any of 22 the following:
 - (a) Funding to reduce greenhouse gas emissions or promote adaptation or resiliency through energy efficiency and energy conservation in buildings, low-income weatherization and support of affordable housing that is transit oriented or located near employment centers.
- 27 (b) Funding to reduce greenhouse gas emissions through electrical 28 grid decarbonization efforts, including but not limited to investments 29 in energy generation from renewable resources, distributed energy re-30 sources, transmission and storage projects for renewable energy, de-31 mand response, community solar projects and other community-scale

1 renewable energy projects.

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- (c) Funding to reduce greenhouse gas emissions associated with transportation, including but not limited to investments in transportation electrification, transit, fuel and energy efficiency in vessels powered by marine engines and roadside landscape management efforts that promote carbon sequestration.
- (d) Funding to support planning or implementation of planning by local governments and metropolitan planning organizations for reducing greenhouse gas emissions or promoting carbon sequestration, adaptation or resilience, including but not limited to funding for metropolitan planning organizations to incorporate and implement strategies for reducing greenhouse gas emissions in regional transportation plans.
- (e) Funding to reduce greenhouse gas emissions or support adaptation or resiliency through investments in natural and working lands, including but not limited to investments in agricultural or forestry practices that reduce greenhouse gas emissions or promote carbon sequestration, restoration of tidal marsh or intertidal areas of estuaries, irrigation efficiency projects, riparian zone restoration projects and methane recovery.
- 21 (f) Funding to facilitate the development in Oregon of clean energy 22 infrastructure or technologies, low carbon infrastructure or technolo-23 gies, carbon capture and storage or carbon-free infrastructure and 24 technologies.
- (3)(a)In allocating from the **Transportation** moneys 25 Decarbonization Investments Fund, the Legislative Assembly shall, to 26 the extent feasible and consistent with law, seek to invest in pro-27 grams, projects or activities that are consistent with, or that comple-28 ment, investments described in subsection (2) of this section. 29
- 30 (b) A project, program or activity that is eligible to be funded by 31 moneys deposited in the Transportation Decarbonization Investments

- 1 Fund may also be eligible to be funded by moneys deposited in the
- 2 Climate Investments Fund for those portions of the project, program
- 3 or activity that may not be constitutionally funded by revenues de-
- 4 scribed in Article IX, section 3a (1), of the Oregon Constitution.
- 5 (4) If a construction project is funded in whole or in part by moneys
- 6 deposited in the Climate Investments Fund or the Transportation
- 7 Decarbonization Investments Fund, the primary contractor partic-
- 8 ipating in the construction project:
- 9 (a) Shall participate in an apprenticeship program registered with
- 10 the State Apprenticeship and Training Council;
- 11 (b) May not be a contractor listed by the Commissioner of the Bu-
- 12 reau of Labor and Industries under ORS 279C.860 as ineligible to re-
- 13 ceive a contract or subcontract for public works;
- 14 (c) Must demonstrate a history of compliance with the rules and
- 15 other requirements of the Construction Contractors Board and of the
- 16 Workers' Compensation Division and the Occupational Safety and
- 17 Health Division of the Department of Consumer and Business Services;
- 18 **and**
- 19 (d) Must demonstrate a history of compliance with federal and state
- 20 wage and hour laws.
- 21 (5)(a) If a construction project is funded in whole or in part by
- 22 moneys deposited in the Climate Investments Fund or the Transpor-
- 23 tation Decarbonization Investments Fund, the state agency charged
- 24 with administering the funds for the project may require the use of a
- 25 high road agreement or a project labor agreement if the use of either
- 26 type of agreement would advance the public interest and be consistent
- 27 with law.
- 28 (b)(A) A high road agreement required under paragraph (a) of this
- 29 subsection must be an agreement among multiple stakeholders that
- 30 specifies goals for a project or program that are related to the quality
- and accessibility of economic opportunities provided by that project

- 1 or program and that includes:
- 2 (i) Strategies for advancing the specified goals based on metrics 3 that may include but are not limited to:
- 4 (I) Requirements for wages and benefits;
- 5 (II) Workforce and business diversity;
- 6 (III) Training and career development; and
- 7 (IV) Environmental benefits;
- 8 (ii) A mechanism for implementing the agreement; and
- 9 (iii) A process for evaluating the progress of a project or program 10 toward achieving the goals specified in the agreement.
- 11 (B) A project labor agreement required under paragraph (a) of this 12 subsection must be a collective bargaining agreement with one or 13 more labor organizations that establishes the terms and conditions of 14 employment for a specific construction project and that, at a mini-15 mum:
- 16 (i) Binds all contractors and subcontractors on the construction 17 project through the inclusion of appropriate specifications in all rele-18 vant solicitation provisions and contract documents;
- (ii) Allows all contractors and subcontractors to compete for contracts and subcontracts without regard to whether the contractors or subcontractors are parties to any other collective bargaining agreement;
- 23 (iii) Contains guarantees against strikes, lockouts and similar job 24 disruptions; and
- 25 (iv) Sets forth effective, prompt and mutually binding procedures 26 for resolving labor disputes that arise during the term of the project 27 labor agreement.
- (6) Agencies of the executive department as defined in ORS 174.112, counties, cities and all other public and private entities receiving moneys under sections 27 to 32 of this 2018 Act shall report annually to the Oregon Department of Administrative Services on the expendi-

1 tures of the moneys.

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- 2 (7) The Oregon Department of Administrative Services shall make 3 an annual report to the Legislative Assembly presenting the informa-4 tion required by subsection (6) of this section. The report must be 5 made to the Joint Legislative Committee on Climate.
 - (8) If an allocation of moneys for a particular purpose by the Legislative Assembly under sections 27 to 32 of this 2018 Act is determined by a court to be inconsistent with law, the allocation is hereby declared independent and severable and the invalidity, if any, of any part or feature of the allocation shall not affect or render the remainder of the allocations by the Legislative Assembly under sections 27 to 32 of this 2018 Act invalid or inoperative.
 - SECTION 31. In preparing the Governor's budget as required under ORS 291.202, the Governor shall consider the recommendations for the expenditures and investments of state proceeds from auctions conducted under section 18 of this 2018 Act that are contained in the biennial report prepared by the program advisory committee under section 10 of this 2018 Act.
- SECTION 32. (1) The Oregon Department of Administrative Services, in consultation with the program advisory committee established under section 8 of this 2018 Act, the Department of Transportation and other interested state agencies, shall adopt rules as necessary to implement sections 27 to 32 of this 2018 Act.
 - (2) Rules adopted under this section must include guidelines for agencies that receive allocations of funds under sections 27 to 32 of this 2018 Act for ensuring that expenditures of funds allocated under sections 27 to 32 of this 2018 Act comply with all applicable laws.
- SECTION 33. (1) The Just Transition Fund is established in the State Treasury, separate and distinct from the General Fund. Interest earned by the Just Transition Fund shall be credited to the fund.

 Moneys in the fund are continuously appropriated to the Higher Edu-

- cation Coordinating Commission to be distributed pursuant to the Just Transition Program established under section 34 of this 2018 Act.
- 3 (2) The Just Transition Fund shall consist of moneys deposited in 4 the fund under section 26 of this 2018 Act.
- 5 (3)(a) Of the moneys deposited in the fund each biennium, the 6 commission shall set aside 50 percent of the funds in a reserve ac-7 count.
- 8 (b) The commission shall continue to credit the reserve account in 9 the manner required under this subsection until the balance in the 10 reserve account is the lesser of:
- 11 (A) An amount that, in the commission's determination, is ade-12 quate for the purposes specified in paragraph (c) of this subsection; 13 or
- 14 **(B) \$2.5 million.**

- 15 (c) The reserve account shall be maintained and used by the com-16 mission only to fund programs or activities that provide financial 17 support for workers dislocated or adversely affected by climate change 18 or climate change policies.
- SECTION 34. (1) The Higher Education Coordinating Commission, in consultation with the program advisory committee established under section 8 of this 2018 Act, the Employment Department and other interested state agencies, shall jointly establish a Just Transition Program for the purpose of distributing moneys deposited in the Just Transition Fund.
- 25 (2) Moneys distributed through the Just Transition Program shall 26 be distributed to:
- 27 (a) Support economic diversification, job creation, job training and 28 other employment services;
- 29 (b) Provide financial support for workers dislocated or adversely 30 affected by climate change or climate change policies;
 - (c) Provide mental health services for workers dislocated or ad-

- 1 versely affected by climate change or climate change policies; or
- (d) Consistent with the purposes stated in section 11 of this 2018 2 Act, provide other related workforce support to communities in this state that are adversely affected by climate change or climate change policies.
 - (3) The commission shall seek to develop and implement the Just Transition Program in a manner that is consistent with and complementary to other local, state and federal programs, policies and incentives that serve to carry out the activities described in subsection (2) of this section, including but not limited to activities undertaken by the commission under ORS 660.318. The Just Transition Program may include, but need not be limited to, a competitive grant program.
 - (4) The commission may adopt rules necessary for the administration of the Just Transition Program, including but not limited to rules that set standards for awarding grants.
 - (5) A grant program adopted under this section may:
 - (a) Encourage, but not require, a grant applicant to provide matching funds for completion of the project, program or activity for which a grant is awarded; and
 - (b) Allow a grant applicant to appeal to the office for reevaluation of any determination of grant funding.
 - (6) The commission may perform activities necessary to ensure that recipients of moneys distributed from the Just Transition Fund comply with applicable requirements. If the commission determines that a recipient has not complied with applicable requirements, the commission may order the recipient to refund all moneys distributed from the fund. Moneys refunded pursuant to this subsection shall be credited to the fund.

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GREENHOUSE GAS EMISSIONS REGISTRATION AND REPORTING

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- **SECTION 35.** ORS 468A.280 is amended to read:
- 468A.280. (1) [In addition to any registration and reporting that may be
- 3 required under ORS 468A.050,] The Environmental Quality Commission by
- 4 rule may require registration and reporting of information necessary to
- 5 determine greenhouse gas emissions by:

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- 6 (a) A person in control of an air contamination source of any class 7 for which registration and reporting is required under ORS 468A.050.
- 8 [(a)] (b) [Any] A person who imports, sells, allocates or distributes elec-9 tricity for use in this state [electricity, the generation of which emits 10 greenhouse gases].
- [(b)] (c) [Any] A person who imports, sells or distributes for use in this state [fossil] fuel that [generates] emits greenhouse gases when combusted.
 - (2) A person required to register and report under subsection (1) of this section shall register with the Department of Environmental Quality and make reports containing information that the commission by rule may require that is relevant to determining and verifying greenhouse gas emissions. The commission may by rule require the person to provide an audit by an independent and disinterested party to verify that the greenhouse gas emissions information reported by the person is true and accurate.
- [(2)] (3) Rules adopted by the commission under this section for electricity that is imported, sold, allocated or distributed for use in this state may require reporting of information necessary to determine greenhouse gas emissions from generating facilities used to produce the electricity and related electricity transmission line losses.
- [(3)(a)] (4)(a) The commission shall allow consumer-owned utilities, as defined in ORS 757.270, to comply with reporting requirements imposed under this section by the submission of a report prepared by a third party. A report submitted under this paragraph may include information for more than one consumer-owned utility, but must include all information required by the commission for each individual utility.

quire only that the utility report:

- 1 (b) For the purpose of determining greenhouse gas emissions related to 2 electricity purchased from the Bonneville Power Administration by a 3 consumer-owned utility, as defined in ORS 757.270, the commission may re-
- (A) The number of megawatt-hours of electricity purchased by the utility from the Bonneville Power Administration, segregated by the types of contracts entered into by the utility with the Bonneville Power Administration; and
- 9 (B) The percentage of each fuel or energy type used to produce electricity 10 purchased under each type of contract.
- [(4)(a)] (5)(a) Rules adopted by the commission pursuant to this section for electricity that is purchased, imported, sold, allocated or distributed for use in this state by an electric company, as defined in ORS 757.600, must be limited to the reporting of:
- 15 (A) The generating facility fuel type and greenhouse gas emissions 16 emitted from generating facilities owned or operated by the electric company;
- 17 **(B)** The megawatt-hours of electricity generated by the electric 18 company for use in this state;
- 19 [(B)] (C) Greenhouse gas emissions emitted from transmission equipment 20 owned or operated by the electric company;
- [(C)] (D) The number of megawatt-hours of electricity purchased by the electric company for use in this state, including information, if known, on:
- 23 (i) The seller of the electricity to the electric company; and
- 24 (ii) The original generating facility fuel type or types; and
- [(D)] (E) An estimate of the amount of greenhouse gas emissions[, using default greenhouse gas emissions factors established by the commission by rule,] attributable to:
- 28 (i) Electricity purchases made by a particular seller to the electric com-29 pany;
- 30 (ii) Electricity purchases from an unknown origin or from a seller who 31 is unable to identify the original generating facility fuel type or types;

- 1 (iii) Electricity purchases for which a renewable energy certificate under 2 ORS 469A.130 has been issued but subsequently transferred or sold to a per-3 son other than the electric company;
- 4 (iv) Electricity transmitted for others by the electric company; and
- 5 (v) Total energy losses from electricity transmission and distribution 6 equipment owned or operated by the electric company.
 - (b) Pursuant to paragraph (a) of this subsection, a multijurisdictional electric company may rely upon a cost allocation methodology approved by the Public Utility Commission for reporting emissions allocated in this state.
- [(5)] (6) Rules adopted by the commission under this section for [fossil] 10 fuel that is imported, sold or distributed for use in this state may require 11 12 reporting of the type and quantity of the fuel and any additional information necessary to determine the [carbon content] greenhouse gas emissions as-13 sociated with the use or combustion of the fuel. [For the purpose of de-14 termining greenhouse gas emissions related to liquefied petroleum gas, the 15 commission shall allow reporting using publications or submission of data by 16 the American Petroleum Institute but may require reporting of such other in-17 formation necessary to achieve the purposes of the rules adopted by the com-18 mission under this section.] 19
- [(6)] (7) To an extent that is consistent with the purposes of the rules adopted by the commission under this section, the commission shall minimize the burden of the reporting required under this section by:
- 23 (a) Allowing concurrent reporting of information that is also reported to 24 another state agency;
- 25 (b) Allowing electronic reporting;

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- (c) Allowing use of good engineering practice calculations in reports, or
 of emission factors published by the United States Environmental Protection
 Agency;
- (d) Establishing thresholds for the amount of specific greenhouse gases that may be emitted or generated without reporting;
 - (e) Requiring reporting by the fewest number of persons in a fuel dis-

- tribution system that will allow the commission to acquire the information needed by the commission; or
- 3 (f) Other appropriate means and procedures determined by the commis-4 sion.
- 5 [(7) As used in this section, "greenhouse gas" has the meaning given that 6 term in ORS 468A.210.]
 - (8) The department may require a person for which registration and reporting is required under subsection (1) of this section to provide any pertinent records related to verification of greenhouse gas emissions in order to determine compliance with and to enforce this section and rules adopted pursuant to this section.
 - (9) If a person required to register and report under subsection (1) of this section fails to submit a report under this section, the department may develop an assigned emissions level for the person if necessary for the purpose of regulating persons under sections 12 to 19 of this 2018 Act.
 - (10)(a) By rule the commission may establish a schedule of fees for registration and reporting under this section. Before establishing fees pursuant to this subsection, the commission shall consider the total fees for each person subject to reporting under this section.
 - (b) The commission shall limit the fees established under this subsection to the anticipated cost of developing, implementing and analyzing data collected under greenhouse gas registration and reporting programs.

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CONFORMING AMENDMENTS

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- **SECTION 36.** ORS 184.617 is amended to read:
- 29 184.617. (1) The Oregon Transportation Commission shall:
- 30 (a) Establish the policies for the operation of the Department of Trans-31 portation in a manner consistent with the policies and purposes of ORS

- 1 184.610 to 184.665.
- 2 (b) Develop and maintain state transportation policies, including but not
- 3 limited to policies related to the management, construction and maintenance
- 4 of highways and other transportation systems in Oregon, including but not
- 5 limited to aviation, ports and rail.
- 6 (c) Develop and maintain a comprehensive, 20-year long-range plan for a
- 7 safe, multimodal transportation system for the state which encompasses
- 8 economic efficiency, orderly economic development and environmental qual-
- 9 ity. The comprehensive, long-range plan:
- 10 (A) Must include, but not be limited to, aviation, highways, mass transit,
- 11 ports, rails and waterways; and
- 12 (B) Must be used by all agencies and officers to guide and coordinate
- 13 transportation activities and to ensure transportation planning utilizes the
- 14 potential of all existing and developing modes of transportation.
- 15 (d) In coordination with the State Marine Board, the Oregon Business
- 16 Development Department, the State Aviation Board, cities, counties, mass
- 17 transit districts organized under ORS 267.010 to 267.390 and transportation
- districts organized under ORS 267.510 to 267.650, develop plans for each mode
- 19 of transportation and multimodal plans for the movement of people and
- 20 freight. Subject to paragraph (c) of this subsection, the plans must include
- 21 a list of projects needed to maintain and develop the transportation
- 22 infrastructure of this state for at least 20 years in the future.
- 23 (e) For the plans developed under paragraph (d) of this subsection, include
- 24 a list of projects for at least 20 years into the future that are capable of
- 25 being accomplished using the resources reasonably expected to be available.
- 26 As the plans are developed by the commission, the Director of Transportation
- 27 shall prepare and submit implementation programs to the commission for
- 28 approval. Work approved by the commission to carry out the plans shall be
- 29 assigned to the appropriate unit of the Department of Transportation or
- other appropriate public body, as defined in ORS 174.109.

(f) Initiate studies, as it deems necessary, to guide the director concerning

- 1 the transportation needs of Oregon.
- 2 (g) Prescribe the administrative practices followed by the director in the 3 performance of any duty imposed on the director by law.
- 4 (h) Seek to enter into intergovernmental agreements with local govern-
- 5 ments and local service districts, as those terms are defined in ORS 174.116,
- 6 to encourage cooperation between the department and local governments and
- 7 local service districts to maximize the efficiency of transportation systems
- 8 in Oregon.

- 9 (i) Review and approve the department's:
- 10 (A) Proposed transportation projects, as described in the Statewide
- 11 Transportation Improvement Program, and any significant transportation
- 12 project modifications, as determined by the commission;
- 13 (B) Proposed budget form prior to the department submitting the form to
- 14 the Oregon Department of Administrative Services under ORS 291.208;
- 15 (C) Anticipated capital construction requirements;
- 16 (D) Construction priorities; and
- 17 (E) Selection, vacation or abandonment of state highways.
- (j) Adopt a statewide transportation strategy on greenhouse gas emissions
- 19 to aid in achieving the greenhouse gas emissions reduction goals set forth
- 20 in ORS 468A.205 (2017 Edition). The commission shall focus on reducing
- 21 greenhouse gas emissions resulting from transportation. In developing the
- 22 strategy, the commission shall consider state and federal programs, policies
- 23 and incentives related to reducing greenhouse gas emissions. The commission
- 24 shall consult and cooperate with metropolitan planning organizations, other
- 25 state agencies, local governments and stakeholders and shall actively solicit
- 26 public review and comment in the development of the strategy. The com-
- 27 mission shall periodically assess, update and modify the strategy as
- 28 necessary to prevent exceedance of the greenhouse gas emissions lim-
- 29 its established under section 4 of this 2018 Act.
 - (k) Perform any other duty vested in it by law.
- 31 (2) The commission has general power to take any action necessary to

- 1 coordinate and administer programs relating to highways, motor carriers,
- 2 motor vehicles, public transit, rail, transportation safety and such other
- 3 programs related to transportation.
- 4 (3) The commission may require the director to furnish whatever reports,
- 5 statistics, information or assistance the commission may request in order to
- 6 study the department or transportation-related issues.
- 7 **SECTION 37.** ORS 468A.210 is amended to read:
- 8 468A.210. As used in ORS 352.823 and 468A.200 to 468A.260,[:]
- 9 [(1)] "global warming" means an increase in the average temperature of
- 10 the earth's atmosphere that is associated with the release of greenhouse
- 11 gases.
- 12 [(2) "Greenhouse gas" means any gas that contributes to anthropogenic
- 13 global warming including, but not limited to, carbon dioxide, methane, nitrous
- 14 oxide, hydrofluorocarbons, perfluorocarbons and sulfur hexafluoride.]
- [(3) "Greenhouse gas cap-and-trade system" means a system that:]
- 16 [(a) Establishes a total cap on greenhouse gas emissions from an identified
- 17 group of emitters;]
- [(b) Establishes a market for allowances that represent emissions; and]
- 19 [(c) Allows trading of allowances among greenhouse gas emitters.]
- 20 **SECTION 38.** ORS 468A.235 is amended to read:
- 468A.235. The Oregon Global Warming Commission shall recommend ways
- 22 to coordinate state and local efforts to reduce greenhouse gas emissions in
- 23 Oregon consistent with [the greenhouse gas emissions reduction goals estab-
- 24 lished by ORS 468A.205] section 4 of this 2018 Act and shall recommend
- 25 efforts to help Oregon prepare for the effects of global warming. The Office
- 26 of the Governor and state agencies working on multistate and regional ef-
- 27 forts to reduce greenhouse gas emissions shall inform the commission about
- 28 these efforts and shall consider input from the commission for such efforts.
- 29 **SECTION 39.** ORS 468A.240 is amended to read:
- 30 468A.240. (1) In furtherance of [the greenhouse gas emissions reduction
- 31 goals established by ORS 468A.205] section 4 of this 2018 Act, the Oregon

- 1 Global Warming Commission may recommend statutory and administrative
- 2 changes, policy measures and other recommendations to be carried out by
- 3 state and local governments, businesses, nonprofit organizations or residents.
- 4 In developing its recommendations, the commission shall consider economic,
- 5 environmental, health and social costs, and the risks and benefits of alter-
- 6 native strategies, including least-cost options. The commission shall solicit
- 7 and consider public comment relating to statutory, administrative or policy
- 8 recommendations.
- 9 [(2) The commission shall examine greenhouse gas cap-and-trade systems,
- 10 including a statewide and multistate carbon cap-and-trade system and
- 11 market-based mechanisms, as a means of achieving the greenhouse gas emis-
- 12 sions reduction goals established by ORS 468A.205.]
- [(3)] (2) The commission shall examine possible funding mechanisms to
- 14 obtain low-cost greenhouse gas emissions reductions and energy efficiency
- 15 enhancements, including but not limited to those in the natural gas industry.
- SECTION 40. ORS 468A.250 is amended to read:
- 17 468A.250. (1) The Oregon Global Warming Commission shall track and 18 evaluate:
- 19 (a) Economic, environmental, health and social assessments of global
- 20 warming impacts on Oregon and the Pacific Northwest;
- 21 (b) Existing greenhouse gas emissions reduction policies and measures;
- 22 (c) Economic, environmental, health and social costs, and the risks and
- 23 benefits of alternative strategies, including least-cost options;
- 24 (d) The physical science of global warming;
- 25 (e) Progress toward [the greenhouse gas emissions reduction goals estab-
- 26 lished by ORS 468A.205] preventing exceedance of the greenhouse gas
- 27 emissions limits established under section 4 of this 2018 Act;
- 28 (f) Greenhouse gases emitted by various sectors of the state economy, in-
- 29 cluding but not limited to industrial, transportation and utility sectors;
- 30 (g) Technological progress on sources of energy the use of which gener-
- 31 ates no or low greenhouse gas emissions and methods for carbon

- 1 sequestration;
- 2 (h) Efforts to identify the greenhouse gas emissions attributable to the 3 residential and commercial building sectors;
- (i) The carbon sequestration potential of Oregon's forests, alternative methods of forest management that can increase carbon sequestration and reduce the loss of carbon sequestration to wildfire, changes in the mortality and distribution of tree and other plant species and the extent to which carbon is stored in tree-based building materials;
- 9 (j) The advancement of regional, national and international policies to 10 reduce greenhouse gas emissions;
- 11 (k) Local and regional efforts to prepare for the effects of global warming; 12 and
- (L) Any other information, policies or analyses that the commission determines will aid in [the achievement of the greenhouse gas emissions reduction goals established by ORS 468A.205.] preventing exceedance of the greenhouse gas emissions limits established under section 4 of this 2018 Act.
- 18 (2) The commission shall:
- 19 (a) Work with the State Department of Energy and the Department of
 20 Environmental Quality to evaluate all gases with the potential to be
 21 greenhouse gases and to determine a carbon dioxide equivalency for those
 22 gases; and
- (b) Use regional and national baseline studies of building performance to identify incremental targets for the reduction of greenhouse gas emissions attributable to residential and commercial building construction and operations.
- SECTION 41. ORS 468A.260 is amended to read:
- 468A.260. The Oregon Global Warming Commission shall submit a report to the Legislative Assembly, in the manner provided by ORS 192.245, by [March 31 of each odd-numbered year] September 15 of each evennumbered year that describes Oregon's progress toward [achievement of the

- 1 greenhouse gas emissions reduction goals established by ORS 468A.205] pre-
- 2 venting exceedance of the greenhouse gas emissions limits established
- 3 under section 4 of this 2018 Act. The report may include relevant issues
- 4 and trends of significance, including trends of greenhouse gas emissions,
- 5 emerging public policy and technological advances. The report also may
- 6 discuss measures the state may adopt to mitigate the impacts of global
- 7 warming on the environment, the economy and the residents of Oregon and
- 8 to prepare for those impacts.
- 9 **SECTION 42.** ORS 468A.265 is amended to read:
- 10 468A.265. As used in ORS 468A.265 to 468A.277:
- 11 (1) "Biodiesel" means a motor vehicle fuel consisting of mono-alkyl esters
- 12 of long chain fatty acids derived from vegetable oils, animal fats or other
- 13 nonpetroleum resources, not including palm oil.
- 14 (2) "Clean fuels program" means the program adopted by rule by the En-
- vironmental Quality Commission under ORS 468A.266 (1)(b).
- 16 (3) "Compliance period" means the calendar year during which a regu-
- 17 lated party must demonstrate compliance with the low carbon fuel standards
- 18 through participation in the clean fuels program.
- 19 (4) "Credit" means a unit of measure generated when a fuel with a carbon
- 20 intensity that is less than the applicable low carbon fuel standard is
- 21 produced, imported or dispensed for use in Oregon, such that one credit is
- 22 equal to one metric ton of carbon dioxide equivalent.
- 23 (5) "Credit aggregator" means a person who voluntarily registers to par-
- 24 ticipate in the clean fuels program to facilitate credit generation on behalf
- 25 of a credit generator and to trade credits with regulated parties, credit gen-
- 26 erators and other credit aggregators.
- 27 (6) "Credit generator" means a person eligible to generate credits by
- 28 providing fuels for use in Oregon with carbon intensities less than the ap-
- 29 plicable low carbon fuel standard.
- 30 (7) "Deferral" means a delay or change in the applicability of a scheduled
- 31 applicable low carbon fuel standard for a period of time, accomplished pur-

- 1 suant to an order issued under ORS 468A.273 or 468A.274.
- 2 (8) "Deficit" means a unit of measure generated when a fuel with a carbon
- 3 intensity that is more than the applicable low carbon fuel standard is
- 4 produced, imported or dispensed for use in Oregon, such that one deficit is
- 5 equal to one metric ton of carbon dioxide equivalent.
- 6 [(9) "Greenhouse gas" has the meaning given that term in ORS 468A.210.]
- 7 [(10)] (9) "Low carbon fuel standard" means a standard adopted by the
- 8 commission by rule under ORS 468A.266 for the reduction of greenhouse gas
- 9 emissions, on average, per unit of fuel energy.
- 10 [(11)] (10) "Motor vehicle" has the meaning given that term in ORS
- 11 801.360.
- [(12)] (11) "Regulated party" means a person responsible for complying
- 13 with the low carbon fuel standards.
- 14 [(13)] (12) "Small deficit" means a net deficit balance at the end of a
- 15 compliance period, after retirement of all credits held by a regulated party,
- that does not exceed a percentage set by the commission by rule of the total
- 17 number of deficits that the regulated party generated for a compliance period
- and that may not be greater than 10 percent of the total number of deficits
- 19 that the regulated party generated for a compliance period.
- SECTION 43. ORS 468A.279 is amended to read:
- 21 468A.279. (1) As used in this section[:].
- [(a) "Greenhouse gas" has the meaning given that term in ORS 468A.210.]
- 23 [(b)] "motor vehicle" has the meaning given that term in ORS 801.360.
- 24 (2) The Environmental Quality Commission may adopt by rule standards
- 25 and requirements described in this section to reduce greenhouse gas emis-
- 26 sions.
- 27 (3)(a) The commission may adopt requirements to prevent the tampering,
- 28 alteration and modification of the original design or performance of motor
- 29 vehicle pollution control systems.
- 30 (b) Before adopting requirements under this section, the commission shall
- 31 consider the antitampering requirements and exemptions of the State of

- 1 California.
- 2 (4) The commission may adopt requirements for motor vehicle service
- 3 providers to check and inflate tire pressure according to the tire
- 4 manufacturer's or motor vehicle manufacturer's recommended specifications,
- 5 provided that the requirements:
- 6 (a) Do not apply when the primary purpose of the motor vehicle service 7 is fueling vehicles; and
- 8 (b) Do not require motor vehicle service providers to purchase equipment
- 9 to check and inflate tire pressure.
- 10 (5) The commission may adopt restrictions on engine use by commercial
- 11 ships while at port, and requirements that ports provide alternatives to en-
- 12 gine use such as electric power, provided that:
- 13 (a) Engine use shall be allowed when necessary to power mechanical or
- 14 electrical operations if alternatives are not reasonably available;
- (b) Engine use shall be allowed when necessary for reasonable periods due
- 16 to emergencies and other considerations as determined by the commission;
- 17 and
- 18 (c) The requirements must be developed in consultation with represen-
- 19 tatives of Oregon ports and take into account operational considerations,
- 20 operational agreements, international protocols and limitations, the ability
- 21 to fund the purchase and use of electric power equipment and the potential
- 22 effect of the requirements on competition with other ports.
- 23 (6) In adopting rules under this section, the commission shall evaluate:
- 24 (a) Safety, feasibility, net reduction of greenhouse gas emissions and
- 25 cost-effectiveness;
- 26 (b) Potential adverse impacts to public health and the environment, in-
- 27 cluding but not limited to air quality, water quality and the generation and
- 28 disposal of waste in this state;
- 29 (c) Flexible implementation approaches to minimize compliance costs; and
- 30 (d) Technical and economic studies of comparable greenhouse gas emis-
- 31 sions reduction measures implemented in other states and any other studies

- 1 as determined by the commission.
- 2 (7) The provisions of this section do not apply to:
- 3 (a) Motor vehicles registered as farm vehicles under the provisions of
- 4 ORS 805.300.
- 5 (b) Farm tractors, as defined in ORS 801.265.
- 6 (c) Implements of husbandry, as defined in ORS 801.310.
- 7 (d) Motor trucks, as defined in ORS 801.355, used primarily to transport 8 logs.
- 9 **SECTION 44.** ORS 757.357 is amended to read:
- 10 757.357. (1) As used in this section:
- 11 (a) "Electric company" has the meaning given that term in ORS 757.600.
- 12 (b) "Transportation electrification" means:
- (A) The use of electricity from external sources to provide power to all
- 14 or part of a vehicle;
- 15 (B) Programs related to developing the use of electricity for the purpose
- 16 described in subparagraph (A) of this paragraph; and
- 17 (C) Infrastructure investments related to developing the use of electricity
- 18 for the purpose described in subparagraph (A) of this paragraph.
- 19 (c) "Vehicle" means a vehicle, vessel, train, boat or any other equipment
- 20 that is mobile.
- 21 (2) The Legislative Assembly finds and declares that:
- 22 (a) Transportation electrification is necessary to reduce petroleum use,
- 23 achieve optimum levels of energy efficiency and carbon reduction, meet fed-
- 24 eral and state air quality standards, [meet this state's greenhouse gas emis-
- 25 sions reduction goals described in ORS 468A.205] prevent exceedance of the
- 26 greenhouse gas emissions limits established under section 4 of this 2018
- 27 **Act** and improve the public health and safety;
- 28 (b) Widespread transportation electrification requires that electric com-
- 29 panies increase access to the use of electricity as a transportation fuel;
- 30 (c) Widespread transportation electrification requires that electric com-
- 31 panies increase access to the use of electricity as a transportation fuel in low

1 and moderate income communities;

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- (d) Widespread transportation electrification should stimulate innovation and competition, provide consumers with increased options in the use of charging equipment and in procuring services from suppliers of electricity, attract private capital investments and create high quality jobs in this state;
- (e) Transportation electrification and the purchase and use of electric vehicles should assist in managing the electrical grid, integrating generation from renewable energy resources and improving electric system efficiency and operational flexibility, including the ability of an electric company to integrate variable generating resources;
- (f) Deploying transportation electrification and electric vehicles creates the opportunity for an electric company to propose, to the Public Utility Commission, that a net benefit for the customers of the electric company is attainable; and
- (g) Charging electric vehicles in a manner that provides benefits to electrical grid management affords fuel cost savings for vehicle drivers.
- 17 (3) The Public Utility Commission shall direct each electric company to
 18 file applications, in a form and manner prescribed by the commission, for
 19 programs to accelerate transportation electrification. A program proposed
 20 by an electric company may include prudent investments in or customer re21 bates for electric vehicle charging and related infrastructure.
- 22 (4) When considering a transportation electrification program and deter-23 mining cost recovery for investments and other expenditures related to a 24 program proposed by an electric company under subsection (3) of this sec-25 tion, the commission shall consider whether the investments and other ex-26 penditures:
 - (a) Are within the service territory of the electric company;
- 28 (b) Are prudent as determined by the commission;
- 29 (c) Are reasonably expected to be used and useful as determined by the 30 commission;
- 31 (d) Are reasonably expected to enable the electric company to support the

- 1 electric company's electrical system;
- 2 (e) Are reasonably expected to improve the electric company's electrical 3 system efficiency and operational flexibility, including the ability of the
- 4 electric company to integrate variable generating resources; and
- (f) Are reasonably expected to stimulate innovation, competition and customer choice in electric vehicle charging and related infrastructure and services.
- 8 (5)(a) Tariff schedules and rates allowed pursuant to subsection (3) of this 9 section:
- 10 (A) May allow a return of and a return on an investment made by an 11 electric company under subsection (3) of this section; and
- 12 (B) Shall be recovered from all customers of an electric company in a 13 manner that is similar to the recovery of distribution system investments.
- (b) A return on investment allowed under this subsection may be earned for a period of time that does not exceed the depreciation schedule of the investment approved by the commission. When an electric company's investment is fully depreciated, the commission may authorize the electric company to donate the electric vehicle charging infrastructure to the owner of the property on which the infrastructure is located.
- 20 (6) For purposes of ORS 757.355, electric vehicle charging infrastructure 21 provides utility service to the customers of an electric company.
- (7) In authorizing programs described in subsection (3) of this section, the 22 commission shall review data concerning current and future adoption of 23 electric vehicles and utilization of electric vehicle charging infrastructure. 24 If market barriers unrelated to the investment made by an electric company 25 prevent electric vehicles from adequately utilizing available electric vehicle 26 charging infrastructure, the commission may not permit additional invest-27 ments in transportation electrification without a reasonable showing that 28 the investments would not result in long-term stranded costs recoverable 29 from the customers of electric companies. 30
 - **SECTION 45.** ORS 757.528 is amended to read:

- 757.528. (1) Unless modified by rule by the State Department of Energy as provided in this section, the greenhouse gas emissions standard that applies to consumer-owned utilities is 1,100 pounds of greenhouse gases per megawatt-hour for a generating facility.
 - (2) Unless modified pursuant to subsection (4) of this section, the greenhouse gas emissions standard includes only carbon dioxide emissions.

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- (3) For purposes of applying the emissions standard to cogeneration facilities, the department shall establish an output-based methodology to ensure that the calculation of emissions of greenhouse gases for cogeneration facilities recognizes the total usable energy output of the process and includes all greenhouse gases emitted by the facility in the production of both electrical and thermal energy.
- (4) The department shall review the greenhouse gas emissions standard established under this section no more than once every three years. After public notice and hearing, and consultation with the Public Utility Commission, the department may:
- 17 (a) Modify the emissions standard to include other greenhouse gases as
 18 defined in ORS [468A.210] **468A.005**, with the other greenhouse gases ex19 pressed as their carbon dioxide equivalent; and
- 20 (b) Modify the emissions standard based upon current information on the 21 rate of greenhouse gas emissions from a commercially available combined-22 cycle natural gas generating facility that:
- 23 (A) Employs a combination of one or more gas turbines and one or more 24 steam turbines and produces electricity in the steam turbines from waste 25 heat produced by the gas turbines;
- 26 (B) Has a heat rate at high elevation within the boundaries of the West-27 ern Electricity Coordinating Council; and
- 28 (C) Has a heat rate at ambient temperatures when operating during the 29 hottest day of the year.
- 30 (5) In modifying the greenhouse gas emissions standard, the department shall:

- (a) Use an output-based methodology to ensure that the calculation of greenhouse gas emissions through cogeneration recognizes the total usable energy output of the process and includes all greenhouse gases emitted by the generating facility in the production of both electrical and thermal energy; and
- (b) Consider the effects of the emissions standard on system reliability and overall costs to electricity consumers.
- (6) If upon a review conducted pursuant to subsection (4) of this section, the department determines that a mandatory greenhouse gas emissions limit has been established pursuant to state or federal law, the department shall issue a report to the appropriate legislative committees of the Legislative Assembly stating which portions, if any, of the greenhouse gas emissions standard are no longer necessary as a matter of state law.
- **SECTION 46.** Section 9, chapter 751, Oregon Laws 2009, is amended to read:
- **Sec. 9.** (1) The Public Utility Commission shall develop estimates of the rate impacts for electric companies and natural gas companies to meet the following alternative greenhouse gas emission reduction goals for 2020:
 - (a) Ten percent below 1990 levels[, as specified in ORS 468A.205]; and
- (b) Fifteen percent below 2005 levels.
- (2) The commission shall submit a report presenting the estimates and explaining the analysis used to develop the estimates to the appropriate interim committee of the Legislative Assembly prior to November 1 of each even-numbered year.

EXPEDITED JUDICIAL REVIEW TO SUPREME COURT; EXPIRATION

SECTION 47. (1) It is the intent of the Legislative Assembly that the provisions of this 2018 Act relating to the receipt of moneys by the state through the sale of allowances by auction as part of the

- 1 market-based compliance mechanism for the program established under sections 12 to 19 of this 2018 Act do not render this 2018 Act a bill 2 for raising revenue subject to the provisions of Article IV, sections 18 3 and 25 (2), of the Oregon Constitution.
 - (2) Jurisdiction is conferred on the Supreme Court to determine whether this 2018 Act is a bill for raising revenue subject to the provisions of Article IV, sections 18 and 25 (2), of the Oregon Constitution.
 - (3) A person that is or that will be adversely affected by the provisions of sections 12 to 19 of this 2018 Act relating to the receipt of moneys by the state through the sale of allowances by auction as part of the market-based compliance mechanism for the program established under sections 12 to 19 of this 2018 Act may institute a proceeding for review by filing with the Supreme Court a petition that meets the following requirements:
- (a) The petition must be filed on or before January 1, 2019. 15
 - (b) The petition must include the following:
- (A) A statement of the basis of the challenge; and 17
- (B) A statement and supporting affidavit showing how the 18 petitioner is or will be adversely affected. 19
- (4) The petitioner shall serve a copy of the petition by registered 20 or certified mail upon the Environmental Quality Commission, the 21Department of Environmental Quality, the Attorney General and the 22 Governor. 23
 - (5) Proceedings for review under this section shall be given priority over all other matters before the Supreme Court.
- (6) In the event that the Supreme Court determines that there are 26 factual issues in the petition, the Supreme Court may appoint a special master to hear evidence and to prepare recommended findings of fact.

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APPROPRIATION FOR ENVIRONMENTAL JUSTICE TASK FORCE

SECTION 48. In addition to and not in lieu of any other appropriation, there is appropriated to the Environmental Justice Task Force, for the biennium beginning July 1, 2017, out of the General Fund, the amount of \$______, which may be expended for compensation and expenses incurred by members of the task force who are not members of the Legislative Assembly in the manner and amounts provided for in ORS 292.495, and for provision by the Governor of clerical and administrative staff support to the task force.

OPERATIVE DATES

SECTION 49. (1)(a) Sections 21 to 23 of this 2018 Act become operative on July 1, 2019.

- (b) The Environmental Quality Commission may adopt rules or take any actions before the operative date specified in paragraph (a) of this subsection that are necessary to enable the commission, on and after the operative date specified in paragraph (a) of this subsection, to carry out the provisions of sections 21 to 23 of this 2018 Act.
- (2)(a) Sections 3 to 10 of this 2018 Act, the amendments to statutes and uncodified law by sections 1 and 35 to 46 of this 2018 Act and the repeal of ORS 468A.205 by section 2 of this 2018 Act become operative on January 1, 2019.
- (b) The Environmental Quality Commission may adopt rules or take any actions before the operative date specified in paragraph (a) of this subsection that are necessary to enable the commission, on and after the operative date specified in paragraph (a) of this subsection, to carry out the provisions of sections 3 to 10 of this 2018 Act, the amendments to statutes and uncodified law by sections 1 and 35 to 46 of this 2018 Act and the repeal of ORS 468A.205 by section 2 of this 2018 Act. Any rules adopted under this paragraph may not become operative until January 1, 2019.

- (3)(a) Sections 11 to 20 and 24 to 34 of this 2018 Act become operative on January 1, 2021.
- (b) The Environmental Quality Commission, the Public Utility Commission, the Department of Transportation, the Oregon Department of Administrative Services, the Governor and the Higher Education Coordinating Commission may adopt rules or take any actions before the operative date specified in paragraph (a) of this subsection that are necessary to enable the Governor, the commissions and the departments, on and after the operative date specified in paragraph (a) of this subsection, to carry out the provisions of sections 11 to 20 and 24 to 34 of this 2018 Act. Any rules adopted under this paragraph may not become operative until January 1, 2021.

REPORTS AND REVIEWS

- SECTION 50. On or before September 15, 2020, the Department of Environmental Quality shall report on the actions being taken by the Environmental Quality Commission and the department to prepare for implementation of sections 11 to 20 and 24 to 34 of this 2018 Act to the interim legislative committees on the environment and natural resources.
- SECTION 51. On or before September 15, 2031, the Department of Environmental Quality shall conduct a review and provide a report to the Legislative Assembly in the manner provided by ORS 192.245 on the implementation of section 17 of this 2018 Act and rules adopted under section 17 of this 2018 Act. The report may include recommendations for legislation. The review and report must:
- (1) Assess the implementation of laws, policies and protocols for offset projects and the use of offset credits by covered entities; and
- (2) Make determinations and recommendations regarding whether changes to laws, policies or protocols are necessary or advisable to

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1	address any negative impacts or to best align the laws, policies or
2	protocols with the purposes set forth in section 11 of this 2018 Act.
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4	CAPTIONS
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6	SECTION 52. The unit and section captions used in this 2018 Act
7	are provided only for the convenience of the reader and do not become
8	part of the statutory law of this state or express any legislative intent
9	in the enactment of this 2018 Act.
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11	EMERGENCY CLAUSE
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13	SECTION 53. This 2018 Act being necessary for the immediate
14	preservation of the public peace, health and safety, an emergency is
15	declared to exist, and this 2018 Act takes effect on its passage.
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